

1

2

3

4

5

6

LOS ANGELES REGIONAL WATER

7

QUALITY CONTROL BOARD MEETING

8

PROPOSED SUNSHINE CANYON LANDFILL

9

AND DRAFT WASTE DISCHARGE REQUIREMENTS

10

11

12

13

14

REPORTER'S TRANSCRIPT OF PROCEEDINGS

15

GRANADA HILLS, CALIFORNIA

16

WEDNESDAY, JUNE 18, 2003

17

18

19

20

21

22

23

24 Reported by: CATHERINE SCOTT, C.S.R. No. 3375

25 Job No.: 03-25162

1 APPEARANCES:

2 Los Angeles Regional  
Water Quality Control Board Members:

3 Susan Cloke - Chairwoman

4 Dennis Dickerson - Executive Officer

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

1	I N D E X	
2		Page
3 Afternoon Session		4
4 Evening Session		87
5		
6		
7		
8		
9		
10		
11		
12		
13		
14		
15		
16		
17		
18		
19		
20		
21		
22		
23		
24		
25		

1 GRANADA HILLS, CALIFORNIA; WEDNESDAY, JUNE 18, 2003

2 3:08 P.M.

3

4 CHAIRWOMAN CLOKE: My name is Susan Cloke.

5 I chair the Los Angeles Regional Water Quality Control

6 Board. Today's meeting is a meeting of the Water

7 Quality Control Board on the proposed Sunshine Canyon

8 Landfill and Draft WDR.

9 We are here today to take your testimony so

10 that it can be heard and read by the full board at the

11 meeting when we vote on the permit having to do with

12 the water protection, pursuant to the proposal for the

13 Sunshine Canyon Landfill.

14 That vote will take place at our July

15 meeting, at our meeting at July 24th, which will be

16 held at the MWDI in downtown Los Angeles.

17 We are going to begin this meeting as we

18 begin all meetings by reciting the pledge of

19 allegiance. So if you would, please, stand and join

20 in.

21 (Pledge of allegiance)

22 CHAIRWOMAN CLOKE: Thank you. I want to

23 spend just a couple of minutes telling you about the

24 Regional Board. Then, I'm going to talk to you about

25 today's meeting and how we're going to organize today's

1 meeting so that everybody will know what to expect.

2           The Regional Board is composed of nine  
3 members, all appointed by the governor of the State of  
4 California. We are given the mission of protecting and  
5 enhancing the waters of the State of California for  
6 present and future generations. That's pretty much a  
7 direct quote off our mission statement.

8           To that end, we process permits, write  
9 policy, write basin plans, and other forms of  
10 legislation and rule-making which is designed to  
11 protect ocean waters, rivers, groundwater, and so on.

12           Obviously, in the case of a landfill, our  
13 concern is with the groundwater. We are not a land use  
14 agency. We do not have jurisdiction or authority to  
15 make siting decisions. We are not a zoning agency.

16           We do not have authority or jurisdiction to  
17 make zoning decisions. We are a water quality agency,  
18 and it is our responsibility to make sure that if there  
19 is going to be a landfill sited in this location that  
20 our groundwater will be protected.

21           And I wanted to say that to you because I  
22 know that there are many concerns regarding the  
23 landfill proposal, and I wanted to let you know what  
24 the limits of our authority and jurisdiction were so  
25 that you could know what it was we would be charged

1 with or what our responsibility was and what we have  
2 the authority and the power to do.

3           We're going to start today's meeting with  
4 an introduction from Dennis Dickerson, who is sitting  
5 to my right. He's the executive officer of the  
6 Regional Quality Control Board in Los Angeles, and he's  
7 going to talk to you about the entire landfill issue  
8 and explain technical issues to you.

9           At the end of his testimony, we are going  
10 to take your testimony. Anybody who wishes to speak,  
11 please, fill out one of these blue cards. Print your  
12 name legibly because everything is being recorded by  
13 the court transcriber, sitting right over here, and we  
14 want to have your names spelled correctly in our  
15 records.

16           So fill out one of these blue cards, and  
17 make sure you give it to me. That's the way you get  
18 called to speak. Each speaker will have three minutes,  
19 and there is a timer on the table over there, but also,  
20 I'll help you watch the time.

21           As you're speaking, some of you may have  
22 questions. Our staff is here to write down the  
23 questions that you may have or the issues that you may  
24 raise during your testimony.

25           When the entire portion of this meeting

1 that is dedicated to public testimony is concluded,  
2 staff will come back and have the opportunity to try to  
3 give you the factual information and to answer the  
4 questions you've asked, as best as they can.

5                   As you can see, we're a relatively small  
6 group this afternoon, and so what I'm hoping is that  
7 we'll have time to take testimony and, then, perhaps,  
8 have a few minutes to speak less formally later.

9                   Because this is a meeting for testimony for  
10 a permit that we will be voting on, I am going to ask  
11 everyone who either has submitted a blue card or who  
12 thinks they might intend to submit a blue card plus all  
13 the staff who intend to testify or answer questions  
14 today to take the oath, and so if that's you, please,  
15 join me and stand.

16

17 Audience participants of the Los Angeles Water Board  
18 Meeting, having been first duly sworn, testified as

19 follows:

20

21 CHAIRWOMAN CLOKE: At this point, I'd like  
22 to introduce Mr. Dickerson, our executive officer.

23 MR. DICKERSON: Thank you, board members.

24 I'm pleased to be here today. My name is Dennis  
25 Dickerson. I'm the executive officer with the Regional

1 Board, and with me, also, today are a number of our  
2 staff who I'll introduce to you a bit later.

3               What I'm going to do today, this afternoon,  
4 is walk you through a slide show. I have a number of  
5 photos to orient you to the site. I will be reading  
6 the text of the presentation just so I get it all  
7 right, and I hope you'll bear with me on that.

8               Are we up? Ready? Lights? Camera?

9               So what I'm going to be doing here today is  
10 discussing the proposed Sunshine Canyon Landfill  
11 expansion and the tentative waste discharge  
12 requirements, which the Regional Board staff agrees to  
13 it as WDR, and for convenience, during the rest of my  
14 presentation, I'm going to refer to that as the permit  
15 instead of WDR so it's a bit clearer for you.

16              For those of you who are not familiar with  
17 the term "Tentative Document," at the Regional Board,  
18 this is something that we do at the staff level. We  
19 prepare a document which is called a "Tentative," and  
20 it's a "Tentative Permit."

21              It, then, goes before the board for actual,  
22 formal consideration and adoption, and at the time of  
23 their hearing, they can make changes on it as well.  
24 They can reject it. They can put it off for another  
25 meeting. Any number of things can happen in a



1 tentative document, but because you see --

2               I, actually, have it right here, and it's  
3 one of the handouts that we have outside. When you see  
4 the document, you'll see on the left corner there --  
5 I'm sorry -- the right corner down the row. It says,  
6 "Continue" (inaudible). So it's a draft document, one  
7 that's for board consideration. It's not final.

8               All right. Following my presentation, we  
9 will be listening to your thoughts and questions, and  
10 as our chair, Susan Cloke, has already identified,  
11 there will be an opportunity for the board and staff to  
12 go into detail with the questions that you've asked.

13              The next slide is the aerial photograph of  
14 the landfill. There's, also, another one, very similar  
15 one, a copy of the exact same, on the table down there.

16              So a little bit later, you'll have a chance  
17 to take a closer look at that, and it's located at the  
18 border between the city of Los Angeles and the  
19 unincorporated territory of Los Angeles County.

20              It's to the west of the intersection of the  
21 Golden State Freeway, I-5, and the Antelope Valley  
22 Freeway, to the SR-14, and you'll see there on the  
23 upper left is the County Landfill portion, and below  
24 that is the existing old City Side Landfill.

25              The Sunshine Canyon Landfill includes two

1 separate Class III municipal solid waste management  
2 units, and these are referred to sometimes as the  
3 Sunshine Canyon City Side Landfill and the Sunshine  
4 County Extension Landfill.

5                   Under our current regulations, the Class  
6 III landfills are those landfills that receive only  
7 nonhazardous municipal solid wastes or regular trash  
8 that you put out and is taken away. That's the primary  
9 trash that goes to this facility.

10                  Both the City Side Landfill and the County  
11 Extension Landfill are owned and operated by Browning  
12 Ferris Industries of California -- the Sunshine Canyon  
13 County Extension Landfill.

14                  Under our current regulations, a Class III  
15 landfill is those that receive only nonhazardous  
16 municipal solid waste or regular trash that you put out  
17 and comes, gets collected, and taken away to the  
18 landfill. That's the kind of trash that goes to this  
19 facility.

20                  Both the City Side Landfill and the County  
21 Extension Landfill are owned and operated by Browning  
22 Ferris Industries of California.

23                  This is a recent photograph of the City  
24 Side Landfill. The City Side Landfill began accepting  
25 solid waste in 1958. It ceased operations in September

1 of 1991. The final cover in the City Side Landfill  
2 consists of a soil cover with a minimum thickness of  
3 six feet.

4               As is the case with most of these Class III  
5 landfills operated during that time, the City Side  
6 Landfill is not equipped with any of the protective  
7 measures required today or our current regulations to  
8 contain and remove containers from the landfill, which  
9 is to say the garbage was placed directly on the ground  
10 and then covered up.

11              This is the County Extension Landfill,  
12 which is currently open and receiving waste. This is a  
13 photograph of their active area. That particular  
14 landfill began operation in 1996, and it will reach its  
15 capacity in about three to four years.

16              It currently receives an average of 6,000  
17 tons of municipal solid waste per day. Unlike the City  
18 Side Landfill, the County Extension Landfill has been  
19 constructed to meet Federal and State standards for  
20 Class III landfills and is equipped with a composite  
21 liner and a leachate collection and removal system.

22              Now, in this photograph, behind the trucks  
23 on the face of the garbage there, you'll see the area  
24 that's being pointed out. That's, actually, the liner  
25 portion of the landfill. You can, actually, see it

1 there before it's covered up with, first, a certain  
2 amount of soil. I can give you more details about the  
3 liner construction later; then, the waste placed on top  
4 of that.

5               The purpose of the liner, of course, is to  
6 add additional protection to ensure that any  
7 contamination of leachate that's generated in the  
8 landfill is properly collected.

9               Now, landfills in California are mainly  
10 regulated by the California Integrated Waste Management  
11 Board and the State Water Resource Control Board  
12 through our agency. The Waste Board and its local  
13 enforcement agencies, in this case, the city of  
14 Los Angeles and the county of Los Angeles, are  
15 responsible for regulating the daily operations of  
16 landfills, such as waste disposal activities, traffic  
17 control, nuisance control, and other types of those  
18 issues.

19              The Regional Water Quality Control Board --  
20 that's us -- is responsible for regulating the  
21 construction of liners, leachate collection and removal  
22 systems, water quality monitoring, and the requirements  
23 for final closure of the landfill.

24              Now, there's a number of existing permits  
25 that apply to the landfill. I'll be going through

1 those in somewhat more detail. This just gives you a  
2 quick outline what those are.

3           The first is the existing permit for the  
4 City Side Landfill, and this is an order that was  
5 adopted by the Regional Board back in 1987 and was  
6 adopted on November 23rd of that year, and it covers  
7 landfill operations at the site, and this permit, in  
8 particular, needs to be upgraded to reflect the current  
9 status of the landfill, such as post-closure  
10 maintenance activities.

11           The next is the current Regional Board  
12 Permit for the County Extension Landfill, which was  
13 adopted in July of 1991, and it covers operations of  
14 current existing Class III landfills. Besides the  
15 site-specific permit, the County Extension Landfill is  
16 also regulated by Board Order 93-062, and it's also  
17 referred to as a "Super Order."

18           That was adopted in June of 1993, and it  
19 contains federal/state waste disposal regulations and  
20 is applicable to all Class III landfills that have been  
21 active since October of 1991. The Super Order was not  
22 applied to the City Side Landfill, which is now closed,  
23 because it stopped accepting waste before the Federal  
24 deadline.

25           However, if the proposed expansion is

1 approved, all the Federal regulations in the Super  
2 Order will be applicable to the City Landfill  
3 Extension.

4               Next is the storm water permits, and the  
5 entire canyon, Sunshine Canyon Landfill, is regulated  
6 by a General Storm Water NPDES Permit for industrial  
7 activities, and this covers the rainfall that may fall  
8 onto the property, and as that rainfall runs over the  
9 property and heads out of the property into a stream,  
10 there's a permit that covers that, and that's what  
11 we're talking about here.

12              It requires BFI, Browning Ferris  
13 Industries, to implement Best Management Practices --  
14 or BMPs is what we call them, and those are intended to  
15 protect storm water discharge from the site from being  
16 contaminated by landfill operations.

17              For any major construction site, such as  
18 the development of a landfill cell of five acres or  
19 larger, BFI is also regulated by a General NPDES Storm  
20 Water Permit and, specifically, for those activities  
21 which are associated with construction.

22              As the County Extension Landfill will reach  
23 its design capacity as proposed by 2007, BFI has  
24 proposed a separate landfill extension that would join  
25 the two existing landfills together. However, because

1 the two local enforcement agencies, namely, the city  
2 and county of Los Angeles, were not able to review the  
3 application jointly, BFI decided to first apply for a  
4 landfill expansion only within the city of Los Angeles.

5           Now the next slide will show you the  
6 footprint of the proposed landfill expansion. This new  
7 landfill unit -- and you can see that in the brown --  
8 is proposed to be developed over an area,  
9 approximately, 84 acres with a net capacity of about  
10 7.5 million tons of municipal solid waste. The  
11 operational life of this phase of the landfill  
12 expansion, if approved, would be approximately for 4.8  
13 years.

14           BFI referred to this expansion as the  
15 Phase I of the City Landfill and has indicated that it  
16 will apply for Phase II expansion later, assuming, of  
17 course, that Phase I is approved.

18           Phase II expansion of the City Landfill  
19 would be expected to occupy the remainder of the area  
20 within a blue dashed line, which should come up  
21 momentarily. Is it already there? Oh, there it is.  
22 So it would actually expand from these brown areas  
23 under a proposed Phase II into that area, as you can  
24 see.

25           The next slide shows you the County

1 Extension Landfill and the areas for proposed City Side  
2 Landfill expansion. So here you get a pretty good  
3 graphic sense of where the current landfill is up to  
4 the upper left, and you see the City Side there, and  
5 you see the expansion areas where that would go.

6                   In order for the Regional Board to adopt a  
7 permit to regulate operations of the proposed landfill  
8 operation, the city of Los Angeles must first approve  
9 the landfill expansion in accordance with the  
10 California Environmental Quality Act or CEQA.

11                   The CEQA document, The Final Subsequent  
12 Environmental Impact Report, or SEIR, for the expansion  
13 of the City Side Landfill was certified by the city of  
14 Los Angeles in October of 1999. By the summer of that  
15 year, the Los Angeles City Council passed an ordinance  
16 that changed the zoning, where the City Landfill is  
17 located, from agriculture to heavy industrial to  
18 accommodate the proposed landfill expansion.

19                   The proposed City Landfill expansion and  
20 the final closure of the existing City Side Landfill  
21 would result in the removal of more than five acres of  
22 wetlands at the site.

23                   Pursuant to the Federal Clean Water Act,  
24 BFI must compensate for the loss of any wetlands area.  
25 A 401 Certificate must be issued by the U.S. Army Corp



1 of Engineers, and a 401 Certificate must be issued by  
2 the Regional Board before any construction is started.  
3 The 401 Certificate application is processed by the  
4 Regional Board staff separately from the permit and is  
5 currently pending for action.

6               To obtain a Regional Board Permit for a  
7 proposed landfill expansion, an applicant must submit  
8 what's called a "Joint Technical Document" equivalent  
9 to a permit application that contains information  
10 concerning this case, the proposed expansion of the  
11 City Side Sunshine Landfill, and the document itself is  
12 up here on the table. It's these two volumes that we  
13 have, and it's, also, a document that I understand is  
14 nearby your local library for your review.

15              The application is called a "Joint  
16 Technical Document" because it is also submitted to  
17 other regulatory agencies, such as the California Waste  
18 Management Board, and it's used, really, to apply for  
19 multiple permits. So you have a single document.

20              For the rest of this discussion, I will  
21 refer to the Joint Technical Document as a Consolidated  
22 Permit Application. I think that just makes a lot more  
23 sense to follow that.

24              BFI submitted the Consolidated Permit  
25 Application for the proposed landfill expansion to the

1 Regional Board in February of 2002. Regional Board  
2 staff had reviewed the application, provided comments,  
3 received responses to those comments from BFI, had  
4 determined that the application was now complete for  
5 the purposes of developing a Tentative Permit. The  
6 Consolidated Permit Application is available for you at  
7 the Granada Hills Public Library. The next slide is  
8 just a closer-up look at that document.

9               Okay. Now, with regard to the Tentative  
10 Permit, Regional Board staff has developed that  
11 document, including a tentative monitoring and  
12 reporting program. These documents have been sent out  
13 for public comment, and copies of the documents can be  
14 obtained here today or downloaded from our Internet Web  
15 site.

16               The Tentative Permit, as you heard earlier,  
17 will be heard by the Regional Board on July 24 at the  
18 Special Board Meeting at the Metropolitan Water  
19 District of Southern California. That will be located  
20 at 700 North Alameda Street. Right next to Union  
21 Station is where that is.

22               At this point, I would like to thank the  
23 North Valley Coalition for helping us with regard to  
24 locating this particular room and coordinating closely  
25 with them with regard to insuring that everyone gets

1 copies of the various documents that we have.

2               The next slide is going to explain for you  
3 the essential components for the tentative proposed  
4 permit. The Tentative Permit limits the acceptable  
5 materials of the proposed landfill expansion to  
6 nonhazardous solid waste and your solid waste only.

7               Nonhazardous wastes are regular wastes,  
8 including garbage, trash, refuse, paper, rubbish,  
9 ashes, and that sort of thing. Inert wastes are  
10 uncontaminated soil, rock, concrete, and bricks.

11              Now, what cannot be accepted at the  
12 landfill? What is not permitted are things like  
13 hazardous waste, designated waste, special waste, such  
14 as foundry sand, and any waste that is not suitable to  
15 be discharged at a Class III Landfill or, I should say,  
16 placed in that landfill, such as -- sewage would be one  
17 example or sewage sludge.

18              Landfill operations: The Tentative Permit  
19 includes extensive requirements for site operations.  
20 The most important of these is requirements to keep an  
21 operating record, proper maintenance of the landfill,  
22 implementation of a waste-load-checking program, using  
23 appropriate daily covers, leachate collection and  
24 removal, and reporting to the Regional Board any  
25 noncompliance with the permit. There's a lot of very

1 specific requirements for operational landfill within  
2 our waste discharge or proposed permit.

3               With regard to the construction standards,  
4 it is part of the proposed expansion that would be  
5 constructed and operated in conformance with applicable  
6 Federal and State standards and will be equipped with a  
7 composite liner system. In some portions, liners will  
8 be constructed over the side slopes of the existing  
9 City Side Landfill. The final design construction  
10 plans must be reviewed and approved by the Federal  
11 board staff prior to installation. The seismic  
12 stability designs for the landfill that are submitted  
13 to the Regional Board are also reviewed by experts in  
14 the California Department of Water Resources.

15               Now, the next slide should be a graph of  
16 the area base liner system, and remember, the earlier  
17 photograph, where you saw that liner next to the trash.  
18 So this is what we're talking about here on the slide.  
19 We're giving you a cross section of what it looks like  
20 with that liner.

21               It includes, from bottom to top, a prepared  
22 base of bedrock, a compacted clay layer, a synthetic  
23 liner, as you can see by the blue line, a leachate  
24 drainage layer, and an operations layer.

25               The bedrock at Sunshine Canyon is

1 relatively impermeable and will provide additional  
2 protection with the groundwater beneath the landfill.  
3 The compacted clay liner is, at least, two feet thick  
4 and is composed of very permeable clay material, and  
5 the idea there is to provide a barrier for the downward  
6 migration of water or leachate through the landfill.

7               The synthetic liner is made of high-density  
8 polyethylene plastic, and this is a standard sort of  
9 liner that's used in landfills all across the country.

10              The leachate collection system is made of  
11 coarse gravel and pipelines and is designed to collect  
12 and remove any liquid at the bottom of the landfill.

13              So where you see the black circles there in  
14 the leachate collection system, what those are are,  
15 actually, pipes that would convey the leachate to the  
16 collection source. Now, the idea of this whole system  
17 is to ensure that -- the landfill will invariably  
18 create leachate, and the idea is for that leachate to  
19 be collected, be withdrawn from the landfill, actually,  
20 and then, you have these liners on the compacted clay,  
21 which is designed to ensure that none of that would go  
22 further.

23              Now, leachate is something that is  
24 generated in every landfill, and think of it as  
25 whatever you put in a landfill -- all the solid waste,

1 all the food waste, and whatever else is put in. It  
2 can break down. It may have water associated with it,  
3 and all that stuff, basically, mixes together, and  
4 that, in essence, is what the leachate is.

5               If you get any rainwater on top of that,  
6 flowing down into the landfill, that would mix as well,  
7 and the idea is really to get that out as it's being  
8 drained.

9               The operations layer is a layer of clean  
10 soil, at least, two feet thick, and that is used to  
11 protect the liner system from being damaged by heavy  
12 landfill equipment.

13              So the idea is -- as you have the waste on  
14 the landfill, you, then, are putting soil covered over  
15 that immediately, and that allows the tractors and  
16 bulldozers, that sort of thing, over it without harming  
17 the landfill.

18              THE AUDIENCE: Can I ask a question?

19              MR. DICKERSON: We're going to have  
20 questions later.

21              Now, the next line is a double-liner  
22 system. There we are. This slide demonstrates the  
23 double-liner system that is used to construct the  
24 leachate sumps at the landfill. The sump is part of  
25 the liner system.

1                   What we're talking about here is -- as the  
2 leachate is flowing downhill, it's going to flow to a  
3 low point in the landfill, and it's designed that way  
4 so that the leachate can be collected at a low point  
5 and, then, removed up out of the system.

6                   So what you have here is a portion within a  
7 landfill area that actually gets additional protection  
8 for that leachate material from, potentially, going  
9 into the ground.

10                  So you have here -- at the bottom of this  
11 area, would be a sump, and it would be the size of a  
12 home swimming pool, where leachate pumps are installed,  
13 and it's at the lowest point of the landfill where it's  
14 collected and removed, and really, it's one of the most  
15 critical parts of a landfill system. You want to make  
16 sure that your leachate collection system is working  
17 well, and it's designed well.

18                  One of the most important aspects of this,  
19 really, is that you can see there -- you have the two  
20 blue lines. That's that synthetic liner that we talked  
21 about before. Here you have two of those, and in  
22 between, you have a clay liner, a specially designed  
23 and compacted clay liner, that is designed, really, to  
24 ensure with extra measure that any leachate left  
25 wouldn't go through that or would go very, very slow.





1                   Now, take note that where MW-10 is located.  
2 We're going to come back and talk about that in greater  
3 detail. MW-10 is monitoring all 10. It's so easy for  
4 those of us involved in the technical matters like this  
5 to lapse into our technical jargon. So, please, excuse  
6 me.

7                   There is, also, a groundwater extraction  
8 trench that was constructed across the canyon bottom to  
9 intercept groundwater flow. You see that with that  
10 blue line. You have to think of this as a canyon,  
11 really, that's being filled up with trash. So as the  
12 water would be flowing down, it would flow down past  
13 that trench, and the idea of that trench is really to  
14 serve as yet an additional barrier, a mechanism by  
15 which leachate could be identified, collected, and  
16 removed from going any further downhill.

17                  Let's talk a little bit about some of the  
18 known groundwater problems that we know about at the  
19 site. There are several known groundwater  
20 contaminations or possible contamination issues at the  
21 site that are being evaluated. This includes the  
22 potential low-level volatile organic compounds. We  
23 call those VOCs, and this is at one of the  
24 down-gradient groundwater monitoring wells at the City  
25 Side Landfill and in the subdrain water at the County

1 Extension Landfill.

2                   Here we have high concentrations of  
3 dissolved solids, which we refer to as TDS. That would  
4 include chloride, sulfate, and some other inorganic  
5 constituents in the groundwater. VOCs or volatile  
6 organic compounds are a group of organic compounds that  
7 are commonly detected in landfill leachate and landfill  
8 gas, but these do not, normally, exist in  
9 uncontaminated groundwater.

10                   If you find any of these VOCs in any of the  
11 groundwater monitoring wells, it's a very good  
12 indicator that you may have a landfill that's leaking.

13                   On the other hand, TDS is a chemical that  
14 is always detected at various levels of groundwater,  
15 but it's the kind of thing that's commonly found,  
16 that's naturally found, in groundwater.

17                   So the question becomes whether or not the  
18 concentrated levels that are found of that total  
19 dissolved solids are something that's above background,  
20 or it should be background itself. Some of it has to  
21 be evaluated.

22                   VOCs are inactive at City Side Landfill.  
23 Remember, Monitoring Well 10. That's a shallow  
24 groundwater monitoring well at the toe of the unlined  
25 City Side Landfill. It's approximately 180 feet from

1 the footprint of the landfill. The well was installed  
2 in 1993. Since 1994, low levels of several volatile  
3 organic compounds have been detected at the well.

4 Now, that has been investigated by the  
5 Regional Board, and the investigation concluded that  
6 the volatile organic compounds were the result of  
7 landfill gas impacts to groundwater.

8 In response, BFI repaired and upgraded the  
9 gas collection system at the landfill in 1997. Since  
10 1997, both the frequency and the magnitude of the VOC  
11 detection at the well have been significantly reduced  
12 due to the corrective action measures that were taken.

13 Since January 2000, only one volatile  
14 organic carbon compound has been detected, and its  
15 concentrations have been consistently less than the  
16 maximum contaminant level. That's one of the standards  
17 that we apply to groundwater, and that's, actually,  
18 something that's found in drinking water.

19 So if it's below the level, it would be  
20 allowed in drinking water. No VOCs or volatile organic  
21 compounds or have been detected and confirmed at any  
22 other groundwater wells on the site. You remember  
23 those other groundwater wells you saw on the site.  
24 There weren't any of those found in them.

25 Now, let's take a look at the active County

1 Extension Landfill area. The Extension -- that's the  
2 active site where the waste is currently being  
3 collected. That's equipped with a composite liner  
4 system. Beneath the liner, a subdrain system has been  
5 installed to collect shallow seepage and spring waters  
6 that were encountered during the construction of the  
7 landfill.

8               The water collected in the subdrain system  
9 is discharged through several pipeline outlets to a  
10 sediment basin that drains off site. In early 2001,  
11 high concentrations of methane and hydrogen sulfite  
12 were detected at the subdrain outlets.

13               Subsequent analyses detected VOCs in the  
14 water, discharged from the subdrain outlets.  
15 Concentrations of VOC are all lower than the drinking  
16 water maximum contaminant levels. The VOCs in the  
17 subdrain water are also believed to be caused by  
18 landfill gas.

19               As required, BFI has diverted the subdrain  
20 water to the on-site leachate treatment facility and,  
21 then, reusing it for dust control in the landfill since  
22 May of 2001. So it's not being discharged. It's  
23 staying on land.

24               Meanwhile, BFI has taken action to remove  
25 gas from the subdrain system, which has subsequently

1 reduced concentrations of gases at the subdrain  
2 outlets, as well as the volatile organic compounds in  
3 the subdrain water.

4           I'll talk a little bit about TDS, and I'm  
5 almost finished. High levels of inorganic  
6 constituents, such as total dissolved solids -- and  
7 these can be things like chlorides, sulfate, sodium,  
8 and calcium (salts) -- have been found in groundwater  
9 samples from Sunshine Canyon, especially at the  
10 down-gradient wells.

11           For example, TDS concentrations in  
12 groundwater from the Sunshine Canyon range from 1,000  
13 to 4,000 milligrams per liter, while the maximum  
14 concentration level of drinking water for taste is 500  
15 milligrams per liter.

16           We believe that the high levels of  
17 inorganic constituents are not likely caused by the  
18 landfill because of several reasons. First, the marine  
19 sedimentary rocks at the site can produce water with a  
20 high TDS. So it's a naturally occurring situation in  
21 rocks of this kind that can create TDS concentrations  
22 or total dissolved solid concentrations in groundwater.

23           Secondly, volatile organic carbon  
24 compounds, the most direct evidence of landfill impact,  
25 have not been detected except for the Monitoring Well

1 10 that we talked about earlier. Thirdly, stable  
2 isotope analysis showed no relationship between  
3 groundwater and landfill leachate.

4               Nevertheless, we do not completely exclude  
5 the possibility that some organic constituent may have  
6 been released from the landfill to groundwater.  
7 However, because the groundwater in the area is  
8 naturally high in salts, the relatively higher salt  
9 concentrations, which are down-gradient of the  
10 landfill, do not significantly impact the beneficial  
11 uses of that groundwater.

12              Next I'd like to turn to a brief discussion  
13 of some of the radioactive test results that have been  
14 done at the landfill. There have been concerns raised  
15 about the issue of radioactive waste being accepted by  
16 Class III landfills in the past.

17              Neither City Side Landfill nor the County  
18 Extension Landfill have been permitted to receive  
19 radioactive wastes, and there is no evidence currently  
20 existing that indicates that any radioactive waste has  
21 knowingly been accepted at the landfill.

22              BFI implements a load-checking program at  
23 the site to screen and reject any unacceptable waste,  
24 including radioactive substances. Even so, small  
25 objects that contain low levels of radioactive

1 substances, such as exit signs, old watches, fire  
2 extinguishers, and other kinds of similar materials may  
3 get into the landfill. So these small objects are not  
4 expected to cause significant environmental problems at  
5 the landfill.

6                   I would like to digress just a minute and  
7 indicate there's lots of concerns about waste coming  
8 from other facilities, and the content of those are  
9 regulated by the Department of Health Services.

10                   So it's really, regularly -- how do I put  
11 this? -- high level -- or whatever you call low-level  
12 radioactive waste will not be allowed there in the  
13 landfill. If some -- power provides some small,  
14 residual level of radioactivity associated with it,  
15 such as it was not defined as being radioactive any  
16 longer, it's possible some of that material in the past  
17 may have gone to the landfill. Currently, though,  
18 there are monitors placed in the groundwater at this  
19 point.

20                   Now, groundwater sampling is not the basis  
21 of the decision to form Sunshine Canyon Landfill. It  
22 was organized this past year by the State Water  
23 Resources Control Board, and various analytical data  
24 was collected for this and other landfills in the area.

25                   It indicated that the current concentration

1 of accepted radioactive species of groundwater at the  
2 site are all over the drinking water maximum  
3 contamination levels, and that's in groundwater. A  
4 little bit different for the leaching, but you would  
5 expect that, given that leachate is less than all the  
6 material from the landfill.

7               There is a required corrective action  
8 program associated with the proposed permit that we  
9 have. BFI would be required to continue upgrading and  
10 adjusting the landfill gas collection system at the  
11 site to eliminate the impact of landfill gas to  
12 groundwater. To minimize the potential for off-site  
13 migration of contaminants through the shallow  
14 groundwater zone, BFI would be also required to upgrade  
15 the existing groundwater extraction trench at the site  
16 and construct a cutoff wall south of the canyon.

17               The cutoff wall will be located  
18 down-gradient of Monitoring Wall 10 and the area where  
19 volatile organic carbon compounds have been detected  
20 and up-gradient of the landfill's property boundary.

21               The cutoff wall will be keyed to the  
22 bedrock and completely cut off shallow groundwater flow  
23 from the canyon. Because of low permeability of  
24 bedrock at the site, possibility of pollutants being  
25 released to the water resources outside the canyon,



1 once that was put in place, would be extremely low,  
2 once that shallow groundwater flow is completely cut  
3 off.

4               It's also important to note that additional  
5 corrective actions may be required at any point in the  
6 future and ordered by the Regional Board.

7               So let me conclude by saying the following:

8               The Tentative Permit, as developed by  
9 Regional Board staff, was done after a very thorough  
10 and careful review of documentation that we have before  
11 us, and the staff believes that it is a permit that  
12 would protect the water resources of the State.

13              Comments from the public and the  
14 dischargers will be considered and presented to the  
15 Regional Board, and that will modify the Tentative  
16 Permit to address those comments. Our normal process  
17 is to get comments back. We propose a document like  
18 the Tentative WDR, and we encourage everyone to send us  
19 comments as to anything within that document they would  
20 like to see changed or that they think is inaccurate or  
21 improper.

22              Regional Board staff, then, will review  
23 those comments and prepare a very detailed response to  
24 those. It's very often, really, that we, on the basis  
25 of the comments we receive, will make changes to a

1 proposed tentative basis that's required. At that  
2 time, we take that change to the Regional Board for  
3 their consideration. That's the process that we have  
4 in place.

5               The public hearing, as I noted earlier,  
6 before the board is scheduled for July 24th, and the  
7 board will consider all comments and testimony,  
8 including the testimony that we hear today and this  
9 evening, and we'll consider whether or not to adopt,  
10 adopt with revision, or continue the matter for a  
11 future meeting or not to adopt it at all.

12              At this point, I would just like to  
13 acknowledge the work of our staff who have been  
14 developing this document and helping out today and in  
15 leading up to this matter.

16              Paula Rasmussen. Paula, would you stand  
17 up, please. Paula heads up our landfill unit and our  
18 horsemen's area as well.

19              Rod Nelson. Rod is the chief of our  
20 landfill unit, and Wayne Yang is our chief technical  
21 staff member responsible for developing the document.

22              So with that now, I'll turn this back over  
23 to Susan Cloke.

24              CHAIRWOMAN CLOKE: Thank you,  
25 Mr. Dickerson. Before we start taking testimony, I

1 would like to introduce some of the political offices  
2 that are represented today.

3                   Assemblyman Keith Richards' office is  
4 represented, and Mr. Gary Washburn is here.

5                   Gary, do you want to -- and Gary is going  
6 to testify, which is why he's coming up. I also want  
7 to introduce Kim Thompson.

8                   Miss Thompson, could you stand up so we  
9 could see who you are. Thank you.

10                  Miss Thompson is from the city of  
11 Los Angeles Environmental Affairs Commission.

12                  Is there anybody else representing an  
13 elected officer or city of -- good. Great. Lots of  
14 people. Would you mind standing up?

15                  MR. DODDER: Bob Dodder, Senior Deputy to  
16 Supervisor to Mike Antonovich, in charge of landfill  
17 operations.

18                  CHAIRWOMAN CLOKE: Are you intending to  
19 speak today, sir?

20                  MR. DODDER: I am, yes.

21                  CHAIRWOMAN CLOKE: Okay. How about you?

22                  (Inaudible) (No mic)

23                  CHAIRWOMAN CLOKE: Is there anyone else?

24                  So seeing no one else, welcome to you.

25 Welcome to everybody, and our first speaker will be

1 Mr. Washburn.

2 MR. WASHBURN: Thank you. Thank you for  
3 the opportunity to provide some input from Assemblyman  
4 Richman. My name is Gary Washburn, W-a-s-h-b-u-r-n,  
5 and I'm the senior district director for California  
6 State Assemblyman Keith Richman, M.D.

7 Dr. Richman has represented this area since  
8 2000, this area being Granada Hills, and we have the  
9 Northwest San Fernando Valley and the Sunshine  
10 Canyon --

11 CHAIRWOMAN CLOKE: Can people hear? Not  
12 very well.

13 (Off-the-record discussion)

14 MR. WASHBURN: But anyway, I represent  
15 Dr. Richman, and our district does include the Sunshine  
16 Canyon in its entirety. So it's been an issue both  
17 when I worked previously for Assemblywoman Paula Bowla  
18 10 years ago, and it's still an issue in the community  
19 due to the environmental factors for a number of  
20 reasons.

21 What I'd like to do today, to expedite  
22 matters, is to read into the record a letter that we  
23 have provided on March, the 28th, to the Army Corps of  
24 Engineers pertaining to the same topic, pertaining to  
25 the same permit, and basically, the letter goes as

1 follows, and this will be followed up with a letter,  
2 some additional comments, from Dr. Richman that will be  
3 sent to you.

4               "I wish to State my opposition to the  
5 permit being requested by Browning Ferris Industries of  
6 California for the construction of flood control  
7 facilities and the placement of a liner to dispose of  
8 the waste material associated with the Sunshine Canyon  
9 Landfill Extension Project.

10              "It is my view that the permit should be  
11 denied, based on both environmental factors and the  
12 negative impact that the Sunshine Canyon Landfill has  
13 long had on the community and on the proximity of the  
14 Sunshine Canyon landfill to a vital water supply  
15 serving millions of Metropolitan Water District  
16 customers and the Van Norman Reservoir. The community  
17 has long contended that the water supply for millions  
18 of residents is at risk -- and we believe the same  
19 thing -- and the expansion of the landfill would  
20 further endanger our residents.

21              "As the representative of the Granada Hills  
22 community in the California State Assembly, I join with  
23 the North Valley Coalition" -- and other community  
24 groups -- "in opposing the granting of this permit,"  
25 and that's signed Keith S. Richman, M.D., member of the

1 assembly for the 38th District.

2                   Thank you very much for the input, and

3 Dr. Richman will be providing additional correspondence

4 to additional data to your office prior to the July

5 24th hearing.

6                   CHAIRWOMAN CLOKE: Thank you. We look

7 forward to it. Thank you very much, Mr. Washburn.

8                   Our next speaker is Mr. John Maddox.

9                   Mr. Maddox, are you here? Have I got the

10 name right?

11                  MR. MADDOX: I just represent myself.

12                  CHAIRWOMAN CLOKE: That's what we're here

13 for, but everybody wants to hear you.

14                  MR. MADDOX: My question is: What if the

15 experts are wrong that were presented here today? What

16 if the protections are inadequate? What will be the

17 short-term/long-term consequences? If you'll permit me

18 an analogy, the CIA and military experts of America

19 were wrong about Iraq's weapons of mass destruction or,

20 at least, mildly inadequate.

21                  And so the question I have here is: What

22 are the arguable consequences, the site being on an

23 earthquake site? I think everybody knows that near the

24 water aquifer, where contamination risks are, probably,

25 is the largest site with regard to supplying water to

1 the largest metropolitan area, not only the city of  
2 Los Angeles, but Southern California Metropolitan Water  
3 District.

4           I'd like to give you some arguable  
5 consequences, at least. Economic losses, I think,  
6 would be to the permitters and the permittees, similar  
7 to losses in tort litigation. The earlier cases with  
8 regard to asbestos issues, that is to say, landfill use  
9 with refuse disposal, is very sexy right now, and  
10 asbestos was very sexy for fire prevention at one time,  
11 and everybody said got to have it, and they're saying  
12 now we got to have it with regard to refuse disposal.

13           Second point: Loss of the economy to the  
14 region is an arguable thing, loss of potential business  
15 growth. For example, look at what happened to the  
16 airline industry when everybody was "Ah, what's going  
17 to happen here?"

18           And with regard to French Quebec, when they  
19 said everybody has to be able to speak French to be  
20 here -- when you have uncertainty about something as  
21 important as water to an issue here, if the water  
22 becomes contaminated.

23           Another issue is the health cost to  
24 society. I have my family and my son's family living  
25 in the Washington, D.C., area, and just a little

1 anthrax scare or a terrorism scare, really, got the  
2 society around Washington, D.C., in a big scuttle.

3               So the question is: What would happen here  
4 in the health process to society with regard to fear if  
5 the water contamination became an issue here? I can't  
6 tell you what happens when the scare gets out, fear  
7 gets out, on something like that.

8               And the fourth issue is moral issues. I  
9 hope there is a morality in society today. Morality  
10 issues are about all kinds of things -- water  
11 contamination issues, if there is water contamination  
12 from the site, and that would be -- the political  
13 fallout. I hope nobody is unconcerned about that.

14              So I come back to the major issue, and that  
15 is: What if the experts are wrong? Don't tell me the  
16 experts cannot be wrong because we've seen here in a  
17 case of Federal -- supposed to be the best in the  
18 world, and the fallout for America is not limited.  
19 It's not limited.

20              And the same thing could be the case here  
21 for America, probably, the biggest metropolitan area in  
22 the United States, and this is a very, very serious  
23 issue about water contamination, and I don't think it's  
24 something that can just be passed over, and I ask  
25 you -- this is a very serious issue, and I hope it will



1 be very seriously discussed.

2 CHAIRWOMAN CLOKE: Thank you very much,  
3 Mr. Maddox.

4 Miss Becky Bendikson.

5 And after Miss Bendikson, we'll have Miss  
6 Edwards.

7 MS. BENDIKSON: My name is Becky Bendikson,  
8 and I'm the chairperson of the north neighboring  
9 council. Our neighborhood council, comprised of,  
10 approximately, 28,000 residents, is very concerned  
11 about the impact of the Sunshine Canyon Landfill on our  
12 community, as well as the millions of persons in the  
13 city and county of Los Angeles who rely on the water  
14 supply located here.

15 The testimony I'd like to provide now is  
16 from my personal experience. I am a 13-year resident  
17 of the community of Granada Hills.

18 Toxics are found in everyday trash,  
19 everything from (inaudible) household cleaners, even  
20 illegally disposed of chemicals. The list is endless.  
21 The city and county will generate substantial amounts  
22 of toxins in excess of 20,000 tons per year.

23 Along with a leachate (inaudible), again, a  
24 potential for the contamination of the groundwater and  
25 the closeness to the water supply, the Regional Water

1 Quality Control Board of the Los Angeles region needs  
2 to ensure that under no circumstances with the future  
3 of Los Angeles water, indeed, the water for much of  
4 Southern California will be placed in peril.

5               We know that BFI has had problems with the  
6 county with a torn liner and methane in the underdrain  
7 collection system. We know that they have received  
8 over 91 violations since September 1999. We are told  
9 that they are one of the most cited landfills in  
10 California.

11              This, along with their past violations,  
12 when operating the now closed City Landfill, should be  
13 a warning to all that they cannot be trusted. The  
14 cumulative effects of the four landfills must be  
15 considered. What four, you ask?

16              The first City Landfill consists of an  
17 unlined southern portion, number one; a separate  
18 unlined northern section, number two; plus the existing  
19 lined County Landfill, number three; and finally, the  
20 proposed city expansion, number four, which is also  
21 proposed to be lined.

22              Oh, yes. And did I mention that BFI has  
23 proposed a 215-million-ton super dump? -- possibly, one  
24 of the largest in the world -- and that these phases  
25 are just part of their overall plan, a plan that is

1 known to you, the Water Board, and that, because of the  
2 potential cumulative impacts, they must be addressed  
3 now. Not later.

4               We are not impressed or reassured when a  
5 DAILY NEWS article, dated June 16, 2003, quotes Mr. Rod  
6 Nelson, the Water Board Senior Engineer, overseeing  
7 landfills in the (unaudible) being found in the on-site  
8 monitor wells, stating that "The problem isn't  
9 unusual."

10              Personally, I find the fact that the RWQCB  
11 finds water contamination of landfills the norm  
12 extremely distressing. In other words, the  
13 regulations, the controls, the condition, the testing,  
14 et cetera -- all the things that you ask of the  
15 proponent will not protect the water.

16              The fact that the Balboa end tunnel is so  
17 close to the mouth of the Sunshine Canyon and that  
18 surface water goes to ground in the treatment and  
19 storage area for water for millions of people through  
20 unlined sections of the county (inaudible) channel  
21 should raise a flag for the RWQCB that they are  
22 gambling on the future of our children.

23              At the very least, the Water Board should  
24 require that a double-liner system be installed. The  
25 RWQCB should also consider requiring off-site

1 monitoring wells outside of the land well entrance  
2 between the mouth of the canyon and Balboa and the  
3 tunnel to the east.

4                   On behalf of the community, I also request  
5 that your board establish and maintain a Web site,  
6 posting in a timely fashion the results of all water  
7 testing and any violations concerning the water that  
8 all of the city of Los Angeles, the neighboring  
9 council, and the public in general can be kept informed  
10 of this most important information. Thank you.

11                   CHAIRWOMAN CLOKE: Thank you very much.

12                   MS. EDWARDS: I'm Mary Edwards, and I  
13 represent the North Valley Coalition, and it seems like  
14 I've been doing this forever which, indeed, I think I  
15 have. The first WDRs were really a result of the fact  
16 that they did not have them in place back in the '80s,  
17 and our coalition said, "What are you doing about the  
18 water?"

19                   And they said, "Well, we look. If we see  
20 any leachate, we will report it, but we haven't seen  
21 any." We didn't think that that was sufficient,  
22 (inaudible) and WDRs were prepared for the old site.

23                   So we feel that, through this process, we  
24 have learned a lot about what does and doesn't happen  
25 with these facilities. First, I want to ask -- this is

1 a question I'm going to ask for an answer from your  
2 staff.

3                   When different permits conflict, as they  
4 do, there are certain prescriptions in the city and the  
5 county to do different things. Which prevails?

6                   Is it the more stringent or, in the case of  
7 the Water Board, will allow things that the city would  
8 not allow? I need to know which one will prevail in  
9 these circumstances because we've often been told that  
10 after we fought very hard for mitigation -- "oh, well,  
11 no. You're overruled by" --

12                   Now, we need to know what prevails.  
13 Because I was told once by Rod Nelson that the most  
14 stringent will prevail, but it's all of this that we've  
15 been going through to get mitigation -- just a travesty  
16 from the city, asking for daily covers and things like  
17 that, because another permit at the State level will  
18 override it. We really, really need to have that.

19                   You referred to a double liner. Now, is  
20 that the same kind of liner that is required in a Class  
21 II landfill, or you're just saying it's double  
22 protection? Because we feel that a double liner is  
23 absolutely warranted because of the amount -- by the  
24 sheer volume, the amount of toxins going into that  
25 landfill would in other circumstances qualify it as a

1 Class II landfill because it's not that they are  
2 intentionally put there, but the waste treatment is so  
3 high, and now we're dealing with E waste, too, which is  
4 a new factor, and it is a tremendously devastating  
5 factor because there's no way that at the present time  
6 there's any place to put the E waste.

7               Also, I'm really concerned about the  
8 self-monitoring aspects of this. Self-monitoring seems  
9 to me like allowing drivers on the freeway to set their  
10 own speed and keep a log at the end of the day. No,  
11 please.

12               I think we need to have monitoring in there  
13 that is run by the State on, at least, a yearly basis,  
14 but these things should be overseen by laboratories.

15               Unfortunately, I have learned through sad  
16 experience that not everyone with a lot of letters  
17 after their names or certified this and that are  
18 necessarily not for sale. They are probably listed on  
19 E Bay, as far as I know.

20               I'm really disturbed by the fact that so  
21 often I have very skeptical and differing results. So  
22 we think the State should definitely have a role to  
23 play in seeing, at least, that there is an oversight by  
24 an independent monitoring agency, and that means not  
25 hired by the proponent.

1                   We, also, are a little disturbed that  
2 everyone says that this is not beneficial water. Well,  
3 from what I was hearing today, I'm going to go out and  
4 buy bottled water from now on, if what I was hearing --  
5 some of those constituents, like hydrogen sulfur --  
6 these are not okay.

7                   I think you're going to have a problem with  
8 MW-10 because of the fact that there could be a  
9 pluming, and it says that they don't believe at this  
10 point that the plume has left the site, but unless you  
11 have off-site wells to pick that up -- and I don't see  
12 any in your proposals -- I think that would be serious  
13 and can compromise.

14                  Also, as we pointed out with the liner, you  
15 know that you have terrible problems with existing  
16 liners. So unless it's upgraded -- because they've  
17 already -- and we were told, "Oh, this liner is going  
18 to last forever." Well, it lasted what? About six,  
19 seven years, and now it's ruptured, and it's leaking  
20 into the subdrain.

21                  So now we have a problem if the liner is  
22 not upgraded. We also have a problem if not  
23 considering the site as one whole unit because we  
24 should have a WDR for the entire landfill and not  
25 separate them because the CERs that separate them do

1 not make two separate landfills, and they share  
2 separate treatment facilities. They share joint  
3 incineration, where the flares are. So many of the  
4 actual ancillary activities are shared.

5               So we feel it should be a shared WDR where  
6 you are allowed to consider the problems in the upper  
7 canyon, the county canyon, at this point, and that  
8 should be taken into consideration because this is  
9 generated within the community.

10              The discharge has generated a nuisance on  
11 Whistler Avenue and places like that, and they came out  
12 to investigate it and thought it came from when they  
13 discharged into the sewer because they can't now --  
14 it's really incorrect in your Tentative WDR to say it's  
15 going into the creek. The creek was dried up because  
16 that water was contaminated, and they had to put it  
17 into the sewer.

18              That itself caused problems. So it should  
19 be treated under one document that addresses the entire  
20 project. We are, also, really worried about the use of  
21 green waste on site because you notice one of the  
22 constituents that was being found in high  
23 concentrations was ammonia, and we know that ammonia is  
24 generated by green waste, and there are many green  
25 waste facilities in that area, and we know that this



1 would -- and your acceptance of use.

2                   It looks real benign, but things like  
3 manure and things can generate some of the things  
4 you're going to get -- are great producers of ammonia,  
5 and since it's already high, we think you should  
6 prohibit the acceptance of green waste.

7                   Now, I could go on because I'm really  
8 worried about the fact that closure has not been done  
9 on parts that you're permitting, and the city demands  
10 that closure be completed on the parts -- on the  
11 landfill, and that was required in 1991, but it's taken  
12 all this time. Because when you put the infrastructure  
13 for the expansion, they delayed it for all those years.

14                   So now we have a situation where that  
15 portion of the landfill has not been properly closed,  
16 and yet the plans come back into an area where trash  
17 and closure has not taken place, and we think that that  
18 is absolutely unacceptable.

19                   So, you know, I know that we need -- I  
20 need, at least, a lot more time to go over this in  
21 detail, and I would hope that we would be able to meet  
22 with you or, at least, submit voluminous amounts of  
23 material on our rebuttal because I do have some  
24 suggestions today on some of our points.

25                   CHAIRWOMAN CLOKE: Thank you, Mrs. Edwards,

1 for your comments.

2                   Let me just say to you that we would be  
3 happy to receive specific written comments and  
4 suggestions. What the staff will do is to list these  
5 comments in a matrix and provide the staff answers so  
6 that the board can understand what your suggestions  
7 were, what the staff response was.

8                   Remember, that this hearing today is to  
9 collect testimony for the board's consideration, but  
10 it's, also, as Mr. Dickerson said, an opportunity for  
11 people to make comments which often become the basis  
12 for revisions to the Tentative Permit, as staff  
13 presents it to the board.

14                  So there are two different parts here to  
15 your comments today. One part is that staff will look  
16 at them and will adopt them or will explain why they  
17 haven't, or we'll adopt them in whole or in part, and  
18 the second portion is that the board members will  
19 receive that information, and it will be clear to us,  
20 sitting on the board, what the public testimony was and  
21 what the staff response was.

22                  Now, we would appreciate any written  
23 documents that you want to submit.

24                  AUDIENCE MEMBER: I would also like to know  
25 where we can comment on the 401 Permit. Is that

1 through this that that's being considered separately?

2                   CHAIRWOMAN CLOKE: Yes. But it's through  
3 our agency.

4                   THE AUDIENCE: Will that come up for any  
5 kind of public hearing -- the 401?

6                   CHAIRWOMAN CLOKE: I'm going to ask  
7 Mr. Dickerson to put that on his list of questions.  
8 Usually, what we find is that many people have similar  
9 questions, and then, we try to group them and answer  
10 them all. Thank you for your testimony.

11                   Okay. We, actually, do have a time limit.  
12 You, probably, noticed that I just felt that  
13 Mrs. Edwards, with her historical knowledge and her  
14 stature in the community, needed to have a little extra  
15 time. So, please, if somebody has already said what  
16 you wanted to say, let us know that you agree, but try  
17 to stay within the time limit, if you can.

18                   I do want to make sure that you do have a  
19 full opportunity to speak today because we will not be  
20 taking up, you know, four hours for public testimony  
21 during the Board Meeting.

22                   Our next speaker is going to be Mr. Cote,  
23 and after Mr. Cote, Mr. Edwards.

24                   MS. COTE: Surprise. I'm a girl.

25                   CHAIRWOMAN CLOKE: I thought Darrac --

1                   MS. COTE: It was my dad's name, and I got  
2 it.

3                   CHAIRWOMAN CLOKE: We need to put "Ms." in  
4 front of it.

5                   MS. COTE: I think so. Can you hear me?

6                   Good afternoon. My name is Darrac Cote. I  
7 live in Granada Hills, and I have a deep concern about  
8 the eventual contamination of the L.A. water supply, if  
9 the proposed expansion puts one of the largest  
10 landfills in this country next to one of the largest  
11 water reservoirs and treatment facilities in the United  
12 States.

13                  I have in my hand a geological map of the  
14 Los Angeles region. It outlines where the earthquake  
15 faults are located and, in this case, specifically,  
16 where the thrust faults are located.

17                  To any resident of Granada Hills, looking  
18 at this map, it's a shocker. I'm going to say it  
19 again. It's a shocker. Ironically, in the whole  
20 Los Angeles area, the greatest proliferation of thrust  
21 faults lie directly at the base of the Santa Susana  
22 Mountains behind Northridge and Granada Hills.

23                  The number of thrust faults in the area,  
24 again, is shocking. We all recall the horrific 1994  
25 Northridge earthquake. It leveled the overpass on

1 Highway 14 and the 5 Freeway right in the area adjacent  
2 to the landfills.

3               Here are the facts of my concern: The old  
4 city dump is unlined. The city expansion will depend  
5 on a liner placed over an unstable mess, subject to  
6 settlement. What will happen if one of the thrust  
7 faults located right in the area becomes active? Will  
8 the liner split and leak? Maybe cancer-causing  
9 carcinogens into the groundwater and reservoir,  
10 eventually, ending up in the L.A. water supply.

11              If this were to happen, I have a question  
12 to you and the board. Are you prepared to answer to  
13 the entire population of Los Angeles that, in light of  
14 these facts, along with the facts of concerns presented  
15 to you by my fellow residents, you, knowingly, went  
16 ahead and gave the okay for the expansion.

17              However, we trust that you share the same  
18 deep concerns to keep the L.A. water supply as pure and  
19 clean as we do. And so, as a community, we look to you  
20 and your board to do the right thing and say no to the  
21 expansion.

22              I would like to give you some copies of  
23 this California geological map that very clearly  
24 localizes the active thrust fault area in proximity to  
25 the L.A. water supply and the landfills. Thank you.

1                   CHAIRWOMAN CLOKE: Thank you.

2                   Mr. Edwards.

3                   MR. EDWARDS: My name is Dave Edwards. I'm

4 the project director for the Sunshine Canyon property.

5 I'm here with members of our team to answer any

6 questions that the board or board staff may have

7 regarding the project. Thank you.

8                   CHAIRWOMAN CLOKE: Thank you, Mr. Edwards.

9                   The next person will be Mr. Rickett. Did I

10 do that right?

11                  MR. RICKETTS: Yes.

12                  CHAIRWOMAN CLOKE: With an "s" on the end

13 of it, sir?

14                  MR. RICKETTS: Yes.

15                  CHAIRWOMAN CLOKE: And after him, Mr. Ralph

16 Kroy.

17                  MR. RICKETTS: I'm Robert Ricketts. I'm a

18 neighbor of the Metropolitan Water District and

19 representative of the Knollwood Property Owners'

20 Association. Our area, north fence, is common with the

21 area where the Water District's plant and all of the

22 reclamation and treatment facilities are and that, as a

23 group, we are very concerned with what could happen.

24                  Mary and Becky and all the people have done

25 an excellent job of summarizing the details of our

1 concerns. I think that we need to look at the big  
2 picture. My training was in engineering, and as I was  
3 growing up, I was constantly amazed that California had  
4 the capability of handling big projects.

5               The water districts have brought water to  
6 Southern California. They've brought electricity to  
7 California, created some of the largest projects in the  
8 world, and we've ended up with two of them, the largest  
9 water treatment plant and the largest dump right next  
10 to each other.

11              Big problems require big solutions. I  
12 think, in summary of everything today, is finding a  
13 solution that solves this, and I think the first step  
14 is the rejection of the expansion at the Sunshine  
15 Canyon dump. I'd be glad to add any additional  
16 information, but I think that summarizes our whole  
17 problem, and that's a place to start.

18              Thank you for your time.

19              CHAIRWOMAN CLOKE: Thank you, Mr. Ricketts.

20              And after Mr. Kroy, Mr. Rennwald.

21              MR. KROY: Thank you. I'm presenting this  
22 in opposition of those who drink the water --

23              CHAIRWOMAN CLOKE: Mr. Kroy, it's the same  
24 problem.

25              MR. KROY: I'm presenting this in

1 opposition on behalf of those who drink the water of  
2 the Los Angeles Metropolitan Water District,  
3 approximately, 17 million customers.

4           The water treatment plant is located  
5 one-half mile downstream from the Sunshine Canyon  
6 Landfill near, really, where we're doing this  
7 testimony. Not too far.

8           We challenge you now to support the  
9 environmental public safety, environmental justice,  
10 quality partnership, and service of the people here.

11           We're talking about the people living here  
12 now and in the future and for generations to come. The  
13 board's attention is directed the following  
14 considerations and review: The landfill is located,  
15 approximately -- in close proximity to the following:

16           The Jensen Water Treatment plant, providing  
17 water to, approximately, 17 million customers all over  
18 Southern California, Van Gogh Elementary School, a  
19 neighborhood of homes, families, and children,  
20 O'Melveny Park, the second largest park in the city of  
21 Los Angeles, between the busy 5 and 14 interchange,  
22 premiere interchange. One of California's most  
23 seismically active areas in the windy mountain pass,  
24 the 5 passes through, connecting Los Angeles with the  
25 cities to the north.



1           The landfill, as proposed, will be one of  
2 the largest landfills in the country, almost across the  
3 street and over 200 feet above the largest water  
4 treatment plants in the United States.

5           The pioneers, those that survived, knew  
6 enough not to put the outhouse near the drinking water.  
7 The newer landfill does not have a liner. The newer  
8 parts do. The landfill is one of California's most  
9 seismically active areas, as witnessed by the 1971 and  
10 1994 earthquakes, and the severe damage that was done  
11 to the freeway interchange across the street from the  
12 landfill.

13           The mountains went up about 18 inches in  
14 each of these quakes. The expectation that a thin  
15 plastic liner could survive the onslaught of Mother  
16 Nature's extreme force is a stretch, bordering on  
17 negligent.

18           The landfill operation presently has a  
19 record of 92 violations. The nearby Simi Valley  
20 Landfill and Recycling Center in Ventura in the same  
21 period had none, zero. This is the record of BFI  
22 today.

23           The liners are now waiting. All liners  
24 leak, according to Ruckelhaus, former EPA head and  
25 former BFI president.

1                   The questions are: 30 years after BFI is  
2 done, who's going to man the pumps? For how long and  
3 at what cost, and when does leachate get into the water  
4 supply, and of course, how do we mitigate this?

5                   We're counting on your common sense,  
6 intelligent analysis, and commitment to your duty as a  
7 citizen of the State to not approve the expansion of  
8 the Sunshine Canyon Landfill. Thank you.

9                   CHAIRWOMAN CLOKE: Thank you, Mr. Kroy.

10                  Mr. Rennwald. And after Mr. Rennwald,  
11 Ms. Libis.

12                  MR. RENNWALD: My name is Fred Rennwald,  
13 and I'm not going to talk about liners in the dump, but  
14 Mr. Dickerson, I'd like to let you know that I've lived  
15 here for 47 years in this same area walking distance  
16 from here. I used to pick oranges where you're  
17 sitting. I grew up here.

18                  I worked for Mr. O'Melveny at O'Melveny  
19 Ranch. I worked for Gene Autry. They had a school  
20 there from St. Vincent De Paul, and I used to work  
21 there during the summer, and I used to walk up Bee  
22 Canyon, and I used to see a creek run down the canyon.

23                  The creek's gone. The creek's dry. I was  
24 just there this afternoon. I took some pictures. I  
25 was trying to take some water samples, and in my

1 profession, I deal with water quality, and I'm going to  
2 take some water samples, and I'd like to send them to  
3 you for a report of those water samples myself.

4               I'm very concerned with the community  
5 because I've been here for many years, and I'm involved  
6 with a lot of things in the community, a lot of  
7 volunteerism.

8               You mentioned a few things that I want to  
9 bring up right now. I can't go on with my history.  
10 I'd like to talk about some comments you made. You  
11 said that the leach water is used to keep the dust down  
12 on the landfill.

13              As a matter of fact, I know that landfill  
14 very well, the old one, the city one, because I used to  
15 travel up the backside of that hill from where the area  
16 was for the Boys' Club and for Mr. O'Melveny, and we  
17 used to dump in that landfill.

18              From the park side, there was a road to the  
19 top, and I watched it fill right from the very  
20 beginning. I'm concerned about the frogs that aren't  
21 in the creek and the creek that does not run and where  
22 it runs to, and what happened to the other creek that  
23 used to be along Old Balboa Road? There was a dirt  
24 road up to there.

25              When we were young kids out here, we didn't

1 have much to do. We had to look for work wherever we  
2 could. We helped cut down all the lemon trees all over  
3 this area, and we brought a lot of those to the dump.  
4 I had a lot of trips to the dump, and I saw what they  
5 did in the old city dump, and everything went into that  
6 dump. Everything.

7                   I was concerned with the flood about 10  
8 years ago that wiped out that whole creek area, and it  
9 uprooted some unusual-looking huge, plastic pipes out  
10 of that creek back up in O'Melveny Park heading towards  
11 the original City Landfill.

12                   Somebody should look into that and find out  
13 why there are giant, huge plastic pipes coming out from  
14 that landfill, heading down to a creek that's no longer  
15 there now, and that only happened because it was  
16 uprooted from a heavy rainstorm.

17                   You mentioned you used leach water to put  
18 on top of the dust at this landfill. I'm concerned  
19 about that, and I think you should be. Trucks travel  
20 over that leached water. It's creating dust, and it  
21 blows right down on my house, and I don't think that's  
22 appropriate.

23                   Also, the radioactivity is monitored by  
24 BFI. I think that that's in error on your part, sir.  
25 That should be monitored by a separate agency. Also,

1 there's an area down below where you're going to catch  
2 some of the leach water into a reservoir area or a  
3 drain.

4               I think that you should monitor the water  
5 that heads down into a natural area or what used to be  
6 Bee Canyon Creek, or I used to call it Bull Creek  
7 because there were a lot of bullfrogs. I haven't seen  
8 a frog in years. I think you should consider the fact  
9 the citizens sitting in this room are long-time  
10 citizens that have been up in that area and have sought  
11 change over the years and are very concerned right now.

12              All of the other things that were mentioned  
13 are good ideas, but when I go to the park now, I don't  
14 see what I used to see at all, and I'm afraid -- you  
15 were talking -- the gentleman just before me mentioned  
16 generations from now.

17              I think you really need to think about  
18 what's going to happen generations from now, and I hope  
19 it doesn't look like the 47 years that have passed  
20 added to another 47 years and maybe a dump right down  
21 on Rinaldi Street.

22              Because if there's another big rainstorm, I  
23 can guarantee you that a part of that dump is going to  
24 come down through O'Melveny Park, and it's going to  
25 come into those homes. You wait and see. Because I

1 know how thin that wall was that I drove that truck  
2 over into that original landfill 47 years ago, and I  
3 think you should look into that.

4                   Thank you very much.

5                   And where could I send these water samples?

6                   MR. DICKERSON: We'll respond to that  
7 question later, but I'd like to speak with you  
8 personally about that.

9                   MR. KROY: Thank you, sir.

10                  CHAIRWOMAN CLOKE: Mrs. Libis. And after  
11 Mrs. Libis -- I have two final cards. One from  
12 Ms. Ziliak.

13                  MS. LIBIS: I do not drink city water. I  
14 do not cook with city water. I only use the city water  
15 for doing my dishes and my laundry. My husband died  
16 from cancer.

17                  I live in a cul-de-sac, approximately, 20  
18 homes, and nine people have died already from some kind  
19 of cancer. There has never been an independent health  
20 survey made in all these years. The surveys that have  
21 been made have had BFI present.

22                  Now I'll speak in general. I am tired of  
23 politics. I am tired of greed. I am tired of the  
24 chicanery that has been involved with this dump. I am  
25 against any permit that permits this dump to keep

1 existing. Frankly, I feel the only consideration  
2 should be the public, here and now, that's involved, as  
3 well as our future generations.

4                   CHAIRWOMAN CLOKE: Thank you, Mrs. Libis.  
5 I have two cards remaining, one from Ms. Ziliak and one  
6 from Mr. Hilberg.

7                   Is there anyone who hasn't submitted a card  
8 who wishes to speak?

9                   Okay. As I understand it, Ms. Ziliak and  
10 Mr. Hilberg were not here when we administered the  
11 oath.

12                   So anybody wishing to speak now, if you  
13 will all stand, just the people who wish to testify,  
14 raise your right hand.

15

16 Audience participants of the Los Angeles Water Board  
17 Meeting, having been first duly sworn, testified as  
18                   follows:

19

20                   CHAIRWOMAN CLOKE: Thank you very much.

21                   Now, Ms. Ziliak, if you'll come up. So  
22 these will be our final five speakers. At the end of  
23 these final five speakers, we will take a five-minute  
24 break because we do have to take care of our court  
25 reporter who has been very patient with us, and then,

1 we'll get back here, and Mr. Dickerson will respond to  
2 some of the questions you raised today from the staff  
3 point of view. Okay.

4                   Welcome, Ms. Ziliak.

5                   MS. ZILIAK: A lot of testimony has been  
6 given on seismic activity. However, I think there's a  
7 few things that I'd like to add to it.

8                   First of all, there are three comments or  
9 statements that were made. The first one was from the  
10 Los Angeles Department of Public Works, talking about  
11 the Santa Susana faults. They say the Santa Susana  
12 faults are associated with the seismically active zone  
13 of north-dipping thrust faults. The recency of seismic  
14 activities suggests that the entire zone may be active,  
15 including the Santa Susana Fault.

16                   That's very important because I believe  
17 some comments were made that stated that the area of  
18 the expansion wasn't near any of those fault lines, and  
19 I thought that wasn't right. People have commented  
20 from public sources by Public Works that that's true,  
21 the Santa Susana faults can be activity (inaudible).

22                   The other comment was from the California  
23 Division of Mines and Geology, and they say the uplift  
24 of the Santa Susana Mountains has occurred during the  
25 late halcyon time. I've been thinking that this has to



1 be looked into.

2                   So many people have commented on it, and  
3 geologists have looked at it. David Jensen, an  
4 engineer geologist, said that the site slid just  
5 northwest of the Santa Susana Fault and, thereby, is on  
6 the upper plate of a large active thrust fault so that  
7 Santa Susana is known to be an active fault and known  
8 to be halcyon.

9                   It has the capability of experiencing the  
10 1972 earthquake, and given the fact that the existing  
11 landfill in the county has a liner and has already  
12 ripped leads me to worry now this new design may not be  
13 able to withstand the capability of another earthquake,  
14 and I've lived here through two earthquakes.

15                   I grew up here, and all around that  
16 landfill, the bridges went down. The freeways went  
17 down. The school was destroyed. Houses were destroyed  
18 that still have not been rebuilt.

19                   So I'm thinking that more needs to be done  
20 about this, and we have to consider the safety in the  
21 community when we're talking about a minor system.  
22 Obviously, what's there isn't good enough. It still  
23 rips, and I don't think that will last through an  
24 earthquake. So we are going to propose one for the  
25 city. We should definitely look at that liner system

1 very carefully. Thank you.

2                   CHAIRWOMAN CLOKE: Thank you, Ms. Ziliak.

3                   Mr. Hilberg.

4                   MR. HILBERG: The first issue I want to

5 bring up is one that was not brought up -- surface

6 water. When it rains hard, the water is not going to

7 go through down to the pipes. It is going to run down

8 the side of the hill, and we're not sure where that is.

9                   The second issue is airborne particles,

10 airborne particles. Since I've retired, I have been

11 sweeping up weekly, and now I'm getting curious. Every

12 week I'm not getting dust. I'm getting granules.

13                   Now, these granules have to come from

14 somewhere, and they have to go somewhere. I suspect

15 that they get into the water supply. So you might look

16 into that.

17                   Next thing is -- I wish the State would

18 make up its mind on earthquakes. I'm paying three

19 times what it costs for earthquake insurance in

20 Northridge where the buildings were destroyed.

21                   My earthquake insurance is three times

22 that, and I'm on Van Gogh. So I think somebody thinks

23 we're going to have an earthquake. We've had two, and

24 they must think we're going to have three. So for

25 goodness sakes, the liners should be, at least, three

1 times -- actually, if you could do it in seismic, it  
2 boils down to 900 times' thick. So, fellahs, next  
3 thing is you drain this stuff off into the sewer. What  
4 sewer? The sewer that goes into the ocean? Oh, good.  
5 Santa Monica will love you.

6                   Fellahs, get a look into things like this,  
7 and by the way, we're talking about the solid earth.  
8 You know how far Metropolitan Water District had to go  
9 down for the building that they're building south of  
10 Balboa? Seventy feet to find solid earth, and then,  
11 they compacted it.

12                   I'm at a loss. You go down to bedrock, and  
13 they had to compact it to build a one-story building?  
14 So I don't think that we know the geology of this  
15 earth. Oh, yeah. One more thing.

16                   Van Gogh sits on top of two streams, one at  
17 27 feet below ground level. The other is 54 feet, and  
18 that's about where they gave up. They stopped at 80  
19 feet.

20                   Now, we also know that Orozco sinks about  
21 every 10 years. So we have to assume that's an  
22 alluvial flow, and as they said about Bee Canyon, the  
23 water comes down, and it comes from that mountain when  
24 it rains hard enough.

25                   Now we're safe for the next three years

1 because we're in El Nina, but what happens when we get  
2 an El Nino? They've got -- by the way, you realize we  
3 have a weapon of mass destruction. It's called "The  
4 Chlorinator" in the Metropolitan Water District.

5                   CHAIRWOMAN CLOKE: Mrs. Mann, and after  
6 that, Mr. Gottesman, and our final speaker will be  
7 Mrs. Kolstad.

8                   MRS. MANN: I don't have much more to say  
9 except there was a comment made about the Army Corps of  
10 Engineers and that, when you cut off where the water  
11 is, that you have to allow for it someplace else.

12                   When you have a corridor where wild animals  
13 come to breed, to mate, to drink, birds, for their  
14 stopping way to their next point, you can't close up --  
15 you cannot close a wetlands. They are going to close  
16 the wetlands and put it in Chatsworth.

17                   You cannot take a wetlands -- you can't cut  
18 off the freeway at Balboa Boulevard and reopen it down  
19 by Magnolia. I mean, a bird needs a corridor in which  
20 to stop and drink and mate and do all of that.

21                   That's the only thing that was not  
22 mentioned, and I haven't heard the decision of the Army  
23 Corps of Engineers, but they were not that interested  
24 in what we had to say, and BFI said there weren't any  
25 birds. There are a lot of birds. This is a corridor

1 for birds. I'm not that far from the dump. I counted  
2 about 12 different species of birds.

3               If you cut off a wetlands, you cut off  
4 wildlife. Wildlife creates a balance with human  
5 beings. We, actually, need to maintain whatever  
6 animals are left in the world -- we have to have a  
7 balance of life, and that's all I have to say about  
8 that. Thank you.

9               CHAIRWOMAN CLOKE: Thank you very much for  
10 your comments. Mr. Gottesman and, then, Mrs. Kolstad.

11              MR. GOTTESMAN: My name is Marc Gottesman.  
12 I've lived in Granada Hills all my life, and I'm  
13 thankful for this opportunity to speak to you who, I  
14 assume, are going to be --

15              CHAIRWOMAN CLOKE: I'm one of eight board  
16 members.

17              MR. GOTTESMAN: Eight board members. Well,  
18 thank you for the opportunity. One of the issues that  
19 I'm concerned about that I haven't heard mentioned --  
20 I'm assuming that both you, Dennis and Susan, are  
21 familiar with the water treatment plant up here and the  
22 aqueduct that comes over the mountain, that these are  
23 open, that these are open to air.

24              One of the concerns I have is that when  
25 this was changed from a zoning of open space at this

1 end to heavy industrial at this end, we went through  
2 about five different layers of what an area can be  
3 zoned for.

4               I was at the zoning commission meeting,  
5 expressing my concern that, where I live in Granada  
6 Hills, I do not consider heavy industrial. What that  
7 means is that there will be diesel tractors running  
8 constantly. There will be an influx of many more  
9 diesel trash trucks coming to this location.

10              The amount of particulates in the area  
11 diesel engines which -- if you've ever been behind a  
12 truck or a trash truck, you realize that the amount of  
13 particulates coming out of these vehicles is quite a  
14 bit higher than a passenger car.

15              You have an open area water treatment plant  
16 in Van Norman Dam and, also, with the water that comes  
17 in from the area. We're talking about an increase in  
18 carcinogenic particulates from diesel engines that  
19 might be -- I'm just guessing -- we're talking about  
20 what it is now to what it may be when millions of tons  
21 are being brought into this dump.

22              Combine that with the fact that this area  
23 is a very high-wind area to the point where I just  
24 recently had a new roof put on my house, and there were  
25 all sorts of concerns about the pitch of the house and

1 what angle it is, what kind of roof can be put on it.

2                   Why? Because it's considered a high-wind  
3 area when you deal with insurance companies, when you  
4 deal with the roofing companies. Wind has ripped off  
5 parts of my structure where I live in -- wind has gone,  
6 probably, up to 40 to 50 miles an hour.

7                   What is going to happen when this dump gets  
8 to have 90 million tons or whatever it's going to be --  
9 it doesn't need to be there at all when there's going  
10 to be wind blowing all the other things about the  
11 seismic area, and everything everyone says about  
12 earthquake faults -- after 46 years of living in  
13 Granada Hills, I'm considering moving my family away  
14 because I don't want to live in a heavy industrial  
15 zone, where there's going to be this kind of stuff in  
16 the air. Thank you.

17                   CHAIRWOMAN CLOKE: Mrs. Kolstad.

18                   MS. KOLSTAD: Okay. Mine's kind of easy  
19 and simple. We will not --

20                   CHAIRWOMAN CLOKE: Could you just tell us  
21 your name, please.

22                   MS. KOLSTAD: My name is Sally Kolstad, and  
23 I've lived in the Valley and I've lived in Granada  
24 Hills all my life. I had concern about the wind, too.

25                   I, also, had concern about -- they say they

1 water down the dump with leachate. They water it down  
2 with that, and I think they also water it down with a  
3 deodorizer of some kind.

4                   What happens when our Santa Ana winds come  
5 up and they blow from the north and all that comes out  
6 to all those homes on the other side of the mountain?  
7 Who is going to smell all that? Who is going to get  
8 cancer from all that? The school kids. I'm a P.E.  
9 teacher, and I don't want to be out there when the wind  
10 is blowing and all those kids are smelling all that  
11 crap.

12                   The other thing is -- when I got married, I  
13 moved to Sylmar, and I moved right off Roxford and the  
14 5 Freeway. I smelled the dump. I smelled it --  
15 okay? -- three to six times a year, and it didn't smell  
16 good, and it lasted most of the day. Okay? I  
17 called -- I don't remember at the time who I called --  
18 the dump, and they said they would look into it and  
19 investigate, and probably, by around dusk time, the  
20 smell was gone, but I smelled the dump, and I don't  
21 think that's fair.

22                   And the other thing -- for those of us in  
23 the Valley that read the paper, they said the crows are  
24 dying by -- numerous amounts of deaths per year, and  
25 they don't know why. Okay? What's happening to our



1 wildlife?

2                   And the other question I have is: If they  
3 increase the dump, it's going to increase the sea  
4 gulls, and are we going to let the sea gulls poop in  
5 our water?

6                   CHAIRWOMAN CLOKE: Okay. That concludes  
7 the public testimony portion of this. I want to thank  
8 all of you for coming to speak today and for coming to  
9 listen and to let you know that we take your comments  
10 very seriously, and we're going to have a five-minute  
11 break, and when we come back, Mr. Dickerson says he's  
12 going to need about 15 minutes to try to be responsive  
13 to some of the issues that you raised today, not for  
14 the purpose of argument, but for the purpose of just  
15 trying to clarify technical issues and trying to answer  
16 some of your questions.

17                   There will be a second public hearing which  
18 starts at 6:00 P.M., where we will review the same  
19 information and take new public testimony from anybody  
20 who hasn't spoken today this afternoon.

21                   THE AUDIENCE: If people want to submit  
22 written comments, what's the due date?

23                   CHAIRWOMAN CLOKE: Rod, what's the due date  
24 for written comments? Let me just explain that we do  
25 ask you to have written comments --

1 (Off-the-record discussion)

2 CHAIRWOMAN CLOKE: The due date for this is  
3 July 8th for your written comments. The purpose for  
4 that is it allows staff time to read them and answer  
5 them and get it to all the board members so that we can  
6 read them. We get binders for every board meeting,  
7 many more than two, and we try to read everything.

8 So we need a little time. So if you could  
9 get, if you need to -- you need to get your comments to  
10 us by July 8th in order for them -- written comments to  
11 be considered by the board. Any comments that you made  
12 today will be, of course, incorporated into the record  
13 that is given to the board. Thank you all, and we'll  
14 see you in five minutes.

15 (Short recess)

16 CHAIRWOMAN CLOKE: Good evening, ladies and  
17 gentlemen.

18 I'm going to turn the mic over to  
19 Mr. Dickerson, who was carefully writing down comments  
20 and questions and is going to try to make some  
21 technical and process clarifications for you.

22 MR. DICKERSON: Okay. Let me just explain,  
23 again, how our process works with regard to questions.  
24 All the questions that have been raised here will be  
25 responded to in great detail in a written document, and

1 that written document -- everyone here has signed up  
2 or, at least, indicated to us that you're here, and  
3 also, those of you who have spoken are indicated with  
4 blue cards. So that sheet that you signed in -- we  
5 will mail you a copy of the detailed responses.

6                   So, please, make sure that we do have your  
7 address for that purpose. Now, what I'm going to do  
8 next is -- I've highlighted a few of the key questions.  
9 Mr. Rod Nelson is the chief of our landfill unit and  
10 will help me with responding to some of those  
11 questions. I'm not going to be able to address all of  
12 them right now, but it will touch on, really, the big  
13 issues that people have asked about.

14                   The first question had to do with what if  
15 the experts are wrong, and I'd like to respond to that  
16 one. When it comes down to making technical decisions,  
17 sure, experts can be wrong. I think that's happened,  
18 you know, through time immemorial, and what we have  
19 with a landfill is a lot of backup measures to address  
20 that.

21                   We talked at length about the liner system,  
22 talked at length about the clay, how difficult it is  
23 for the water to come through that clay, talked about  
24 the leachate system. The whole point of it is -- in a  
25 landfill designed now, they are really designed to have

1 minimal impact on the groundwater, and in terms of  
2 backup, you have monitoring wells which allow you to go  
3 in and do corrective action.

4                   And so, yes, something could go wrong,  
5 conceivably, you know. An error could be made, or  
6 something could be done in the future that could cause  
7 an ostensive problem. The whole problem of corrective  
8 action is designed so you have the opportunity to go  
9 back in and fix the problem. It's identified, and  
10 that's what, really, the important element of a  
11 monitoring well is all about.

12                   Some questions were raised about 91  
13 violations. Rod, do you have a list? Or, at least,  
14 you understand not all of those 91 violations are water  
15 quality, and there's just a relatively few that relate  
16 to water quality. Could you go through that?

17                   MR. NELSON: Yes. I'll go through quickly.  
18 We went through our records and checked to see what  
19 kind of violations the Regional Board had issued with  
20 regard to water quality issues, and on the City Side,  
21 we went back to 1982, and we came up with five. Back  
22 in '82, the landfill had up to 20 gallons of chemical  
23 petroleum and chemical waste. That was even before I  
24 started with the board.

25                   They failed to submit some in 1988. There

1 was erosion and surface runoff observed on the cover in  
2 '91. There was ponding on the top of the City Side  
3 Landfill in '93 and some erosion as a result of that  
4 ponding, and in 1994, we had some violations.

5               We couldn't determine exactly what they  
6 are, and at the county site, we just showed three in  
7 1996, and that was when I noticed when I was out there,  
8 because of the direction of grading and the operational  
9 landfill, runoff was collecting near the waste, and  
10 they had to correct that and regrade out.

11              In 2001, there was ponding of storm water  
12 on the innervating cover, and later in 2001, some VOCs  
13 were detected in the subdrain water as discussed during  
14 the presentation beneath the county site.

15              MR. DICKERSON: Rod, do you have a remedy,  
16 or were they addressed --

17              MR. NELSON: They were addressed according  
18 to the violation, whether it was regrading prepared  
19 cover material -- in the case of the VOCs, we meet the  
20 subdrain -- the operative BFI had to submit a work plan  
21 as to how they were going to remedy that, and the staff  
22 reviewed and, ultimately, approved their proposal.

23              MR. DICKERSON: Would you consider any of  
24 those violations to be very significant violations?

25              MR. NELSON: Well, obviously, landfill

1 impacts should not be detected beneath the landfill.

2 So the nature of that is a significant violation. If  
3 you have some erosion, that's easily remedied. If you  
4 have landfill impacts beneath the landfill, you have,  
5 perhaps, a lot more work cut out for you.

6 MR. DICKERSON: In our responsive comments,  
7 we'll have much more detail on that particular concern.

8 MR. NELSON: Yes, we will. And BFI as VOC  
9 detection beneath the --

10 MR. DICKERSON: A question was raised  
11 regarding the cumulative impact of the whole site, that  
12 we're really not talking about just one landfill.  
13 There were really multiple landfills, and I have  
14 assessed that the way that's addressed is through the  
15 various monitoring wells, the controls that are  
16 integral to the various systems. Can you expand on  
17 that a little?

18 MR. NELSON: Well, typically, landfills  
19 start out in one place, and then, they grow bigger, and  
20 when they initially start out, there's a monitoring  
21 system to cover that specific area.

22 As a unit expands, the monitoring systems  
23 are modified. In most cases, the monitoring wells  
24 themselves have to be moved because they are going to  
25 be covered up with waste and move out to the next

1 perimeter of the waste, and controls evolve in that  
2 manner to reflect the expansion of a facility.

3               MR. DICKERSON: So, really, in considering  
4 this particular proposal, it's not just totally  
5 independent from the other sites.

6               MR. NELSON: No. If there were to be any  
7 expansion beyond that which is proposed now, the  
8 monitoring and contaminant pieces would have to expand  
9 to reflect that.

10              MR. DICKERSON: There was a question raised  
11 about putting on our Web site information about water  
12 quality test and any violations. I think that sounds  
13 like a very good suggestion, and that's something I'll  
14 ask our staff to follow up on.

15              There was a question about what happens  
16 when the various permits conflict. Which one would be  
17 more stringent? Which one would prevail? Who would  
18 enforce that?

19              Rod, I have assessed whichever -- whichever  
20 agency has a violation that occurs within its own  
21 purview or its own permit would generally be the agency  
22 that would enforce; is that correct?

23              MR. NELSON: That is correct. And in the  
24 case of daily cover that, I believe, was mentioned --  
25 we include that in our permits, just as a matter of

1 fact. That's something that's included in the  
2 operational landfill. We do not have direct regulatory  
3 authority over daily cover, other than it has to be  
4 there so it won't impact, won't allow the liquids to  
5 get into the waste, but as far as the type of material  
6 that is used for daily cover, we defer to the Waste  
7 Board or the local enforcement agency or any other  
8 regulatory agency, such as the city or county, who may  
9 have more restrictive requirements for that type of  
10 operation.

11 MR. DICKERSON: Okay. A concern was raised  
12 about salt monitoring, and let me just explain the salt  
13 monitoring that goes on with all of the permits that we  
14 have. We require expertise to do a lot of monitoring  
15 at the various sites, and this applies not only to  
16 landfills. It applies to sewage treatment plants. It  
17 applies to any discharge that is regulated by the  
18 Regional Board.

19 If the Regional Board were to assume the  
20 cost of all of that monitoring that's required, it  
21 would really be a very substantial amount, and that  
22 would be, obviously, state -- so what we have,  
23 generally, is a program of taking in the monitoring  
24 data, and that data is required to be tested and  
25 certified and various certifications that have to be



1 made on the documents, given to the Regional Board to  
2 certify that it's a trustworthy document, and that's  
3 how the system generally works.

4                   And on top of that, the Regional Board does  
5 have a very limited availability to go out and do what  
6 you might call check sampling, and so we do do that  
7 from time to time.

8                   Another question had to do with  
9 earthquakes. There are, actually, several questions  
10 that dealt with earthquakes. Let me just paraphrase  
11 several of those. What is the susceptibility of a  
12 proposed landfill to thrust faults? Are those thrust  
13 faults something that's a very serious concern? How  
14 can the integrity of the liner be assured during an  
15 earthquake?

16                   And there's another one here. Can the new  
17 liner design withstand an earthquake? And in the  
18 document, there's a review that has to take place in  
19 the application materials as I commented on by the  
20 Department of Water Resources.

21                   MR. NELSON: They were another independent  
22 market.

23                   MR. DICKERSON: What would be the extent of  
24 that review, in terms of confirming the kinds of  
25 questions that were asked?

1                   MR. NELSON: I think there's kind of two  
2 parts to this. You've utilized the Department of Water  
3 Resources in the past because they are very  
4 knowledgeable on safety, and they have to consider the  
5 impacts of earthquakes on dams, which would be the more  
6 immediate threat of health and safety, if the dam broke  
7 and if something -- and they are very knowledgeable,  
8 and we've really appreciated their help in the past.

9                   We have a very good working relationship  
10 with them, and they regulate -- the community on the  
11 whole has pretty much accepted them as a neutral  
12 third-party reviewer and whatever WDR has done in the  
13 past with very few altercations has been the end of the  
14 story. When they made a determination, that's the way  
15 it's been.

16                  As far as earthquake impacts to the site  
17 are concerned, a couple of things here. One, we have  
18 required Sunshine Canyon and any other active Class III  
19 landfills -- all of our Class III landfills in our  
20 region, including Sunshine Canyon, are required to be  
21 designed as a hazardous waste landfill. We have very  
22 thorough and detailed regulations for our involvement  
23 in landfill -- construction and closure, and we do have  
24 some impact in deciding that if a facility gets a  
25 permit from the landowner to operate a landfill in a

1 particular location, there are certain restrictions  
2 that even if the land use -- put a landfill here. It  
3 cannot be located -- and this is more of a Waste Board  
4 issue here -- within 5,000 feet or 10,000 feet above a  
5 jet airport. It cannot be located in a 100-year  
6 floodplain. It cannot be located on an unseen fault,  
7 which is a -- landfills have to be set back 200 feet.  
8 Individual homes only have to be set back 50 feet from  
9 an earthquake fault.

10               As I said, the intensity of the  
11 earthquake -- we are requiring these people to design  
12 to an equivalent of a hazardous waste landfill. There  
13 is a less stringent requirement for State regulations  
14 that is used by many other regions in other areas for  
15 landfill design.

16               The Regional Board staff here in  
17 Los Angeles -- I think we're the only region that  
18 requires a geologic map be made of any final excavation  
19 grade. Staff then goes out and reviews the map out in  
20 the field. We look at the map.

21               We look at the actual excavation to make  
22 sure there's not any active earthquake-faulting  
23 evidence in the excavation, and this is the best time  
24 to look at it, when we removed all the loose soil, and  
25 we got down to clean undisturbed material. There's

1 discussion about thrust faulting. You bet you.

2                   Santa Susana Mountains in there -- those  
3 things are lifting from the ground. There's a term  
4 called, "blind thrust fault," and they have been  
5 projected up into this area. The map that the lady  
6 spoke of prior, earlier in the evening or in the  
7 afternoon -- it was shown there were numerous faults in  
8 the area. We're very aware of those. That's why we  
9 require a geologic map to be made of this specific  
10 area.

11                   Those smaller scale maps which cover larger  
12 areas are just by the nature of their design sort of a  
13 gross representation. It can't be that accurate.  
14 That's why we require that we look specifically at the  
15 area.

16                   MR. DICKERSON: So because we do have  
17 earthquakes in this area, we take a higher level of  
18 concern and care with regard to our design concerns and  
19 operational concerns about a landfill to reflect that  
20 additional --

21                   MR. NELSON: Very concerned and very  
22 careful about this.

23                   MR. DICKERSON: Okay. And finally, there  
24 was a question about -- let's assume it's 30 years  
25 after the landfill has closed, and problems arise. How

1 would they be corrected? And I know that there's a  
2 post-closure process. There's various measures that  
3 have to be taken in order to assure that  
4 closure-response capability still exists, if you could  
5 summarize that.

6                   MR. NELSON: Well, there are two funds that  
7 have to be set aside by the landfill operator that  
8 cannot be used for anything other than, specifically,  
9 specified in the regulation. One of them is -- because  
10 once a landfill closes, there's no more money being  
11 generated. So you have to set aside the money while  
12 you're operating and you're making money to deal with  
13 any problems that might arise.

14                   Now, the regulations say in the case of  
15 these Class III landfills, the operator is responsible  
16 for a minimum of 30 years after they close or as long  
17 as it represents a threat to water quality.

18                   So you can have 30 years of groundwater and  
19 surface-water monitoring after the landfill closed to  
20 base any sort of decision on.

21                   There's a second fund that's required for  
22 any -- in this case, rather nebulous, but -- any  
23 reasonably foreseeable release.

24                   So you have money set aside, based on the  
25 construction, the location, and the history, that this

1 type of leak might occur if. You have to have money  
2 set aside, specifically, for that. The post-closure  
3 maintenance funding for 30 years is just for normal  
4 maintenance of the operations, the groundwater  
5 monitoring, and ensuring that the landfill is  
6 maintained in a manner that there's not any erosion,  
7 that there's not any slumping, and people aren't going  
8 in there and, perhaps, illegal-dumping.

9 MR. DICKERSON: When we get to the written  
10 responses, let's make sure we add quite a bit of  
11 definition to that.

12 MR. NELSON: We can, probably, put people  
13 to sleep with some of this stuff.

14 MR. DICKERSON: There are other questions,  
15 but we're going to address those in written materials,  
16 and again, please, make sure we have your address so we  
17 can mail you that response, and at this point, I'll  
18 turn it back over to our board chair, Susan Cloke.

19 Rod, one more thing.

20 MR. NELSON: I'd just like to request that  
21 people -- if you can be as specific as possible. We  
22 try to write down everyone's concerns raised today, but  
23 we would love to see A, B, C, D, E, F, G.

24 MR. DICKERSON: Letters.

25 MR. NELSON: Letters. And we'll respond A,

1 B, C, D, E, F, G. I believe we misspoke a little bit  
2 earlier, and that is staff's fault, not yours, because  
3 you were reading some of the stuff we put down there.

4               We erroneously said leachate was used for  
5 dusting purposes. We use -- leachate itself going into  
6 the sewer. What we haven't been using -- subdrain  
7 water, and by the time it's taken up, there's nothing  
8 left in it. So it's, essentially, just stream water  
9 that is reused for dusting over the system.

10              MR. DICKERSON: Thank you for that  
11 clarification.

12              CHAIRWOMAN CLOKE: Thank you everyone.

13              This concludes our afternoon public hearing  
14 on the proposal for the landfill. Thank you all for  
15 your participation.

16              (Dinner recess from 5:30 P.M. to 6:07 P.M.)

17

18                               EVENING SESSION

19

20              CHAIRWOMAN CLOKE: Good evening, ladies and  
21 gentlemen. Thank you for coming tonight to be part of  
22 the Los Angeles Regional Water Quality Control Board  
23 Community Meeting on the Proposed Sunshine Canyon  
24 Landfill.

25              This is the second meeting we've had like

1 this today. There were about 75 people at this  
2 afternoon's meeting, and I think we had a good  
3 opportunity to hear from the public, and I hope that  
4 the public who was here will agree that they had not  
5 only a good opportunity to be heard but, also, a good  
6 opportunity to learn some more about how the Regional  
7 Board functions and what our scope of authority and  
8 responsibility is.

9               The Regional Board is a water quality  
10 board. We do not have authority or jurisdiction on  
11 land use or zoning matters. Those decisions about the  
12 appropriate land use and the appropriate zoning were  
13 made by the Los Angeles City Council under their  
14 authority and jurisdiction.

15              We do have authority to protect  
16 groundwater, and we have authority to control storm  
17 water runoff and other matters related to water quality  
18 and to the beneficial uses of the water, all of which  
19 will be explained in great detail by Mr. Dennis  
20 Dickerson, who is sitting to my right up here, who is  
21 our executive officer for the Regional Water Quality  
22 Control Board.

23              I'm Susan Cloke. I'm chair of the board,  
24 and for those of you who will be joining us, again, on  
25 our July 24th Board Meeting, where we discuss and



1 potentially vote on this project, you will see me  
2 again, as well as my seven other board colleagues.

3               We are all members of the Water Board  
4 appointed by the governor. I want to go through the  
5 format for tonight's meeting and let you know that  
6 first we're going to have an explanation of the  
7 regulatory process and the recommendations that are  
8 being made by staff concerning the tentative order for  
9 the proposed landfill.

10              After Mr. Dickerson is through, I will call  
11 people based on these blue cards. So if you want to  
12 speak, please, fill out one of these blue cards.

13              Mr. Caine, will you raise your hand?  
14 Mr. Caine will help you get a card, if you need help,  
15 and he will also be happy to bring them up to me and,  
16 also, to answer any questions about how to get on the  
17 speakers' list or the mailing list or things like that.

18              While you are speaking, Mr. Dickerson and  
19 other staff will be making notes regarding your  
20 comments, and at the end of the public comment period,  
21 I will ask Mr. Dickerson to respond to the comments  
22 that you have made to answer the technical questions,  
23 the process questions, and so on, in the hope that we  
24 can have a useful exchange of information about the  
25 responsibilities of the Regional Board and the factual

1 issues, as well as allowing us the opportunity to  
2 better understand what your concerns are.

3                   At this moment, I only have two speaker  
4 cards; is that correct? Dr. Wayne Aller and Mr. David  
5 Edwards. Oh, three. I feel like an auctioneer.  
6 Going, gone. More. Okay.

7                   So before we begin, I would like to  
8 recognize Mr. Greig as Council Member Elect Greig  
9 Smith.

10                  Greig, do you want to stand up and let  
11 everybody get a good look at you? They, probably, all  
12 know you already; right? And thank you for joining our  
13 discussion, and I see that our commissioner is still  
14 with us. Thank you for staying with us in the evening.

15                  Having said that, the only other thing I  
16 need to say is -- we're hoping you're going to be able  
17 to say everything that's important to you in a  
18 three-minute time period. For those of you who were  
19 here this afternoon, I let a couple of people who had a  
20 lot of factual information and so on go over that  
21 because we do want to hear what you have to say, but  
22 without curtailing your comments, anything you could do  
23 to stay within the three-minute time period would be  
24 appreciated.

25                  Having said that, of course, we want to

1 know what you have to say. I, also, wanted to say that  
2 if somebody else has made comments that you agree with,  
3 you don't need to argue them a second time. You can  
4 let us know that you agreed with the comments of a  
5 previous speaker, and we will give that the same weight  
6 as if you had argued them.

7                   So before I turn the mic over to  
8 Mr. Dickerson, although this meeting is being held in  
9 the community because we wanted to make it possible for  
10 everybody to participate without having to come  
11 downtown Los Angeles and speak at a formal board  
12 meeting, this is, nevertheless, a meeting of the  
13 Regional Water Quality Control Board, and we do begin  
14 our meetings with a pledge, and so I would ask you to  
15 join us, and maybe Mr. Smith would like to lead us.

16                   (Pledge of allegiance)

17                   CHAIRWOMAN CLOKE: Thank you very much,  
18 Council Member Elect.

19                   And for anybody who is going to be  
20 testifying, staff and public, we also take an oath. So  
21 if anyone -- Mr. Feldman, Mr. Bondall, Dr. Aller,  
22 Mr. Edwards, if you could all rise, and anyone else who  
23 thinks that they might be moved to speak tonight, now  
24 is the best time to do this. Okay?

25                   Put your hands up.

1 ///

2 Audience participants of the Los Angeles Water Board  
3 Meeting, having been first duly sworn, testified as  
4 follows:  
5

6 CHAIRWOMAN CLOKE: Thank you very much.  
7 Mr. Dickerson.  
8 MR. DICKERSON: Thank you, Chairwoman  
9 Cloke, and thank you, everyone, for coming this  
10 evening. It's a pleasure to see you here.

11 This evening, the presentation that I have  
12 is, roughly, 20 to 25 minutes long, and it's going to  
13 give you an overview of the proposed permit that the  
14 Regional Board staff has been working on, and at some  
15 point, I may lapse into a little bit of technical  
16 jargon. Let me apologize for that in advance. I'm  
17 going to try to use as little of that as possible and  
18 to certainly expand on any thoughts I have.

19 Why don't we go to the first slide. I'm  
20 going to briefly prepare and discuss the proposed  
21 Sunshine Canyon Landfill Expansion and the Tentative  
22 Waste Discharge Requirements, and the Regional Board  
23 staff refers to these as WERs, and for convenience this  
24 evening, I'm not going to use that term. I'm going to  
25 refer to the permits. A WDR is the same thing as a

1 permit, and this is a currently proposed permit.

2           For those of you who are not familiar with  
3 the term "tentative," one of the handouts that you  
4 picked up is the draft permit, and in its draft, you'll  
5 see the words "tentative" in big letters down the side.

6           That's a document that is a draft. It is  
7 pending for consideration by the Regional Board and  
8 would be considered by the board at their public  
9 hearing on the 24th of July. It's a document -- since  
10 it's tentative, it can be changed. It can be changed  
11 by staff, based upon comments that are provided to us.

12           We look at comments, and we assess the  
13 comments, and we can make changes prior to it going to  
14 the board for consideration. That's often done to  
15 reflect the technical corrections that we find are  
16 necessary, and it certainly can be modified by the  
17 Regional Board itself at a public hearing.

18           Following my presentation, we'll be  
19 interested in getting your thoughts on the proposed  
20 expansion and the Tentative Permit.

21           (Off-the-record discussion)

22           MR. DICKERSON: Let me just clarify that it  
23 can be modified. The Tentative Permit at the board  
24 hearing can be modified. It can be held over. It can  
25 be rejected by the board. There's a number of

1 different things that can happen to a permit at a board  
2 or proposed permit at a board hearing, and I'll cover  
3 those, again, a little bit later on, I think, at the  
4 last slide.

5                   The slide that you have here is a  
6 photograph of the Sunshine Canyon Landfill, and to the  
7 upper left, you will see the county portion of that,  
8 which is currently operating. Below that, to the  
9 right, you will see the old City Side Landfill that is  
10 now closed, and you see the Interstate 5 to the right,  
11 the 14 Freeway, and our location would be off the  
12 photograph and down in the direction of that squiggly  
13 line there.

14                   Next slide: Sunshine Canyon Landfill  
15 includes two separate Class III municipal solid waste  
16 management units. They are referred to more  
17 specifically as the Sunshine Canyon City Side Landfill  
18 and, as you can see on the right, the Sunshine County  
19 Extension Landfill on the left.

20                   Under current regulations, Class III  
21 landfills are those landfills that receive only  
22 nonhazardous municipal solid waste. This is the  
23 regular trash that is picked up from your homes.  
24 That's the kind of waste that can go to this landfill,  
25 and that's at county, and of course, that's proposed as

1 well.

2                   The City Side Landfill and the County  
3 Extension Landfill are owned and operated by Browning  
4 Ferris Industries of California. This is a photograph  
5 showing the City Side Landfill. It's a recent  
6 photograph, and this particular landfill began  
7 accepting solid waste in 1958. It ceased operations in  
8 September of 1991.

9                   The final cover of the City Side Landfill  
10 consists of a soil cover with a minimum thickness of  
11 six feet. As is the case with most Class III landfills  
12 operating at that time, the City Side Landfill was not  
13 equipped with any of the protective measures required  
14 today to contain and remove contaminants from the  
15 landfill, which is to say that garbage is placed  
16 directly on the ground and, then, covered.

17                  The next photograph shows you the County  
18 Extension Landfill, which is currently open and  
19 receiving waste. The County Extension Landfill began  
20 operation in 1996, and it will reach its capacity in  
21 about three to four years. It currently receives an  
22 average of 6,000 tons of municipal solid waste per day.

23                  Unlike the City Side Landfill, the County  
24 Extension Landfill has been constructed to meet Federal  
25 and State standards for Class III landfills and is

1 equipped with a composite liner and a leachate  
2 collection and removal system.

3               Now, it's important to note, in this  
4 particular slide, you see the trash being placed, and  
5 behind that you'll see a slope, and where that line is  
6 being drawn by the laser, you see the liner that's  
7 located there, and I'll be talking a bit more in  
8 detail -- there's other covers that we're showing you  
9 about the liner and how that works.

10              Landfills in California are mainly  
11 regulated by the California Integrated Waste Management  
12 Board and the State Water Resources Control Board  
13 through its agent Regional Board. The Waste Board and  
14 its local enforcement agencies, in this case, the city  
15 of Los Angeles and the county of Los Angeles, are  
16 responsible for regulating the daily operations of  
17 landfills, such as waste disposal activities, traffic  
18 control, uses control, and the like.

19              The Regional Board is responsible for  
20 regulating construction of liners, leachate collection  
21 and removal systems, water quality monitoring, and the  
22 requirements for the final closure of the landfill.

23              There are a number of permits that apply to  
24 the Sunshine Canyon Landfill, and the slide shows you  
25 four of those. I'm going to walk you through each of



1 those, in turn. The first is the permit for the  
2 inactive City Side Landfill, which was adopted by the  
3 Regional Board in November of 1987, and it covers  
4 landfill operations at the site.

5               This permit needs to be revised, upgraded,  
6 updated to reflect the current status of the landfill  
7 and impose and update its requirements related to  
8 post-closure maintenance.

9               The next permit is the current Regional  
10 Board Permit for the County Extension Landfill, which  
11 was adopted in July of 1991, and that's for the  
12 operation of a Class III Landfill.

13              Besides the specific permit, the County  
14 Extension Landfill is, also, regulated by another board  
15 order adopted in 1993, and it's referred to as the  
16 Super Order. The Super Order contains Federal Solid  
17 Waste Disposal regulations, and it's applicable to all  
18 Class III landfills that are active since October of  
19 1991.

20              Now, the Super Order was not applicable to  
21 the City Side Landfill because it stopped accepting  
22 waste before the Federal deadline. However, if the  
23 proposed extension is approved, all the Federal  
24 regulations with the Super Order will be applicable to  
25 the City Landfill expansion.

1           The next permit relates to storm water, and  
2 the entire Sunshine Canyon Landfill is, also, regulated  
3 by a general Storm Water Permit for industrial  
4 activities for the discharge of storm water at the  
5 site. You see the determiner is NPDES. That's the  
6 term that relates to the Federal law. It's National  
7 Permit Discharge Elimination System -- is what that  
8 means. It goes back to 1972.

9           The Storm Water Permit requires BFI to  
10 implement best management practices, also, known as  
11 BMTs, to protect storm water discharges at the site  
12 from being contaminated by landfill operations. In  
13 addition, for any major construction project, such as  
14 the development of a landfill cell five acres or  
15 larger, BFI is also regulated by the general Storm  
16 Water Permit that is, specifically, issued for  
17 construction. There's two separate permits, one for  
18 construction, one for general operation.

19           The proposed landfill expansion is covered  
20 next. The current landfill will reach its design  
21 capacity by approximately 2007. BFI has proposed a  
22 landfill expansion that will join the two existing  
23 landfills together.

24           However, because the two local enforcement  
25 agencies, namely, the city and county of Los Angeles,

1 were not able to review the application jointly, BFI  
2 decided to first apply for a landfill expansion only  
3 within the city of Los Angeles.

4               Now, the next slide lays out that  
5 expansion. It displays the footprint of the proposed  
6 landfill expansion, and this new landfill unit, if  
7 approved, would be developed over an area of,  
8 approximately, 84 acres with a net capacity of about  
9 7.5 million tons of municipal solid waste. The  
10 operational life of this phase of the landfill  
11 expansion would be, approximately, 4.8 years, if  
12 approved.

13               BFI refers to the first expansion as the  
14 Phase I of the City Landfill expansion, and it has  
15 indicated that it will apply for a Phase II expansion  
16 later. Phase II is expected to occupy the rest of the  
17 area within the blue dashed line that is proposed.

18               So you see here the brown area is the  
19 proposed landfill expansion that's being considered by  
20 the board currently. The blue dotted line reflects the  
21 Phase II, which is not currently before the board.

22               The next slide shows you the County  
23 Extension Landfill and the areas for the proposed City  
24 Side Landfill expansion. And you can see the active  
25 landfill in the background being shown to you there,

1 and then, the landfill expansion area you can see and  
2 get a sense of where that is, and in the foreground,  
3 would be the existing landfill.

4           In order for the Regional Board to adopt  
5 the permit to regulate the operation for the proposed  
6 landfill, the city of Los Angeles must first approve  
7 the landfill expansion in accordance with the  
8 California Environmental Quality Act or CEQA.

9           The CEQA document, also, called the final  
10 Subsequent Environmental Impact Report or SEIR, was  
11 certified by the city of Los Angeles in October of  
12 1999. In December of 1999, the Los Angeles City  
13 Council passed an ordinance that changed the zoning  
14 where the City Landfill is located from agriculture to  
15 heavy industrial to accommodate the landfill expansion.

16           It's important to note that that was a  
17 predicate, and in fact, it had to be for this to come  
18 to the board at this time. The proposed city's  
19 landfill expansion and the final closure of the  
20 existing City Side Landfill will result in the removal  
21 of more than five acres of wetlands at the site.

22           Pursuant to the Federal Clean Water Act,  
23 BFI must compensate for the loss of wetlands. A 404  
24 permit refers to a section in the Clean Water Act,  
25 Federal Clean Water Act, and it must be issued by the

1 U.S. Army Corps of Engineers, and the 401 Certificate,  
2 which is issued by the Regional Board -- 401, again,  
3 refers to the provision of the Federal Clean Water Act.  
4 It is issued by the Regional Board before construction  
5 can be started. The 401 Certificate application is  
6 processed by the board staff separately from the  
7 permit.

8                   To obtain a permit from the Regional Board,  
9 BFI must submit what's called a Joint Technical  
10 Document or JTD. I'm not going to call it that too  
11 much. It's equivalent to a permit application that  
12 contains information concerning this case, the proposed  
13 expansion of the City Side Sunshine Canyon Landfill.

14                   It is called a Joint Technical Document  
15 because it is, also, submitted to other regulatory  
16 agencies, such as the Integrated Waste Management  
17 Board, to apply for other permits, and for the rest of  
18 this discussion, I'm going to refer to it as the  
19 "Consolidated Permit Application." It seems to make  
20 more sense.

21                   BFI submitted the Consolidated Permit  
22 Application for the proposed landfill expansion to the  
23 Regional Board in February of 2002. So since that  
24 time, Regional Board staff has been reviewing it, have  
25 provided comments, have received responses from BFI,

1 and then, determined that the application is complete  
2 for the purpose of developing a tentative proposed  
3 permit.

4               The Consolidated Permit Application is  
5 available review at the Granada Hills Public Library,  
6 and we also brought along a copy of it here today, if  
7 anyone needs to refer to it. That is what it looks  
8 like on the table.

9               Now, the Tentative Permit has some aspects  
10 to it I'd like to go over. It incorporates a number of  
11 provisions, including a Tentative Monitoring Reporting  
12 Program. These documents have been sent out for public  
13 comment, and we've been working closely with the North  
14 Valley Coalition to ensure that they had copies of that  
15 and have been coordinating to set up this meeting as  
16 well, and we thank them for their assistance.

17              Copies of the document can be obtained from  
18 our Web site. They can also be reviewed at the  
19 library, and we have them here today for you as well.  
20 As I noted earlier, the Tentative will be heard at a  
21 Board Meeting on July 24th at the Metropolitan Water  
22 District downtown, 700 Alameda Street. The next few  
23 slides will explain the essential components of the  
24 Tentative Permit.

25              Now, it's important to note certain kinds

1 of waste that can and cannot be discharged or placed  
2 into the landfill. The Tentative Permit limits the  
3 acceptable materials of that proposed landfill  
4 expansion and limits them to nonhazardous solid waste  
5 and inert solid waste only.

6               Nonhazardous waste is regular waste such as  
7 garbage, trash, refuse, paper, rubbish, ashes, and the  
8 like. Inert wastes are uncontaminated soil, rock,  
9 concrete, bricks, and that sort of thing.

10              It's important to note what cannot be  
11 accepted at the landfill. It cannot receive hazardous  
12 waste, designated waste, special waste, such as foundry  
13 sand, or any waste that is not suitable to be  
14 discharged as a Class III Landfill, such as sewage  
15 sludge.

16              With regard to landfill operations, the  
17 tenant permit includes extensive requirements. Most  
18 important of these are requirements to keep an  
19 operating record, proper maintenance of the landfill,  
20 implementation of the waste load checking program,  
21 using appropriate daily cover, leachate collection  
22 removal, and reporting to the Regional Board any  
23 noncompliance of the permit.

24              The proposed landfill expansion will also  
25 be constructed and operated in conformance with the

1 applicable Federal and State standards and will be  
2 equipped with a composite liner system, if approved.  
3 In some portions, liners will be constructed over the  
4 side slopes of the existing City Side Landfill.

5           The final design and construction plans  
6 must be reviewed and approved by the Regional Board  
7 staff prior to installation. The seismic stability  
8 designs for the landfill that are submitted to the  
9 Regional Board are also reviewed by experts in the  
10 California Department of Water Resources.

11           Next I'm going to show you a slide here  
12 that illustrates a cross section of the base liner  
13 system. There's actually two different liners.

14           This is the first that I'll talk about, and  
15 it includes from bottom to top a prepared base of  
16 bedrock, a compacted clay layer, a synthetic liner,  
17 which is the blue line -- you see that -- the leachate  
18 drainage layer, and an operations layer.

19           While it's important to note that bedrock  
20 at Sunshine Canyon is relatively impermeable, it means  
21 that groundwater does not flow easily through it, and  
22 that will provide additional protection to the  
23 groundwater beneath the landfill.

24           The compacted clay liner portion that you  
25 see is, at least, two feet thick and composed of very



1 low permeable clay material. It's very difficult for  
2 water to move through that clay material. The  
3 synthetic liner itself is made of high density  
4 polyethylene plastic, which is commonly used at  
5 landfills across the country.

6               The leachate collection system is made of  
7 coarse gravel and pipelines and is designed to move any  
8 liquid that collects at the bottom of the landfill, and  
9 those two black circles there reflect pipes that,  
10 actually, are going through the entire landfill to  
11 collect leachate.

12              Let me talk a little bit about what  
13 leachate is. Every landfill is going to generate  
14 leachate. As you put into your trash any number of  
15 materials which either are liquid, semi-liquid food  
16 waste, whatever it is, it's going to over time degrade  
17 and decompose, and it generates liquids, and those  
18 liquids are considered to be leachate. So we're  
19 talking about a collection of all that liquid which is,  
20 basically, compressed in the landfill when it's  
21 compacted. It leaches out and, then, finds its way to  
22 that collection system.

23              The operations layer, top layer there, is a  
24 layer of clean soil, at least, two feet thick that is  
25 used to protect the liner system from being damaged by,

1 let's say, bulldozers or other equipment that has to go  
2 over that.

3           The next slide shows you a double-liner  
4 system which is used in a very sensitive area of the  
5 landfill which is designed for collecting the leachate  
6 and pulling it out of the system, and it's much more --  
7 I don't want to use the term effective, but it's much  
8 more protective of groundwater because it's at a low  
9 point in the landfill, where you're trying to get the  
10 leachate that's been generated to collect so you can  
11 pump it out.

12           So the slide illustrates a double-liner  
13 system used to construct leachate sumps at the  
14 landfill. A sump is part of the liner system about the  
15 size of a home swimming pool, where leachate sumps are  
16 installed, and that pumps out that leachate that's  
17 collected from a low point from the landfill.

18           Because it's located at the lowest point,  
19 it is the most critical part of the liner system. So  
20 what you see there in the middle -- what's different  
21 about this is you have two individual synthetic liners,  
22 and they are separated by a clay liner, and this gives  
23 you added assurance that the leachate that's being  
24 collected above the blue line, the first blue line,  
25 will not transit itself through those extra layers and

1 down into the compacted clay and, ultimately, to find  
2 its way to groundwater.

3           The next slide is a photograph which shows  
4 you more clearly what that operations layer looks like,  
5 the leachate collection layer down at the bottom.  
6 Remember that slide early on where you saw a photograph  
7 of the liner. That's near the top.

8           So what you're seeing here is, really, the  
9 bottom of the landfill itself, what it looks like  
10 before any waste comes into it at all.

11           With regard to monitoring, BFI would be  
12 required to monitor groundwater at 10 groundwater  
13 monitoring wells and one groundwater extraction trench.  
14 Water samples will be regularly analyzed for a full  
15 range of pollutants that may be expected at the  
16 landfill.

17           Besides groundwater monitoring, BFI will  
18 also be required to monitor leachate surface water,  
19 subdrain water, and landfill gas at the site.

20           The next slide shows you the groundwater  
21 monitoring network at Sunshine Canyon Landfill. The  
22 red dots represent groundwater monitoring wells, and I  
23 would like you to take a note that "MW-10" stands for  
24 "Monitoring Well No. 10." It is located at this point,  
25 and I'll be talking about that in a bit more detail

1 shortly.

2               There's a groundwater extraction trench  
3 which is shown there. It was constructed across the  
4 canyon bottom to intercept groundwater flow. What you  
5 have to visualize here is that, before there was a  
6 landfill, this was a canyon where the water would be  
7 flowing down from, basically, the northwest towards the  
8 southeast in that direction, and the idea of the trench  
9 is really to collect that water as it's, maybe, coming  
10 down to ensure it's intercepted, and that water that's  
11 collected at the trench is used for irrigation and dust  
12 control.

13              Now, there are some known groundwater  
14 concerns that we have about the site, and I'd like to  
15 walk you through that. They include the detection of  
16 low-level volatile organic compounds or VOCs at one of  
17 the down-gradient groundwater monitoring wells at the  
18 City Side Landfill and the subdrain water at the  
19 County Extension Landfill, and high concentrations of  
20 dissolved solids, what we call TDS, including chloride,  
21 sulfate, and some other inorganic constituents in the  
22 groundwater at the site.

23              By referring to chlorides and sulfates,  
24 we're really talking about salts that are in the water.  
25 Now, volatile organic carbon compounds are a group of

1 organic compounds that are commonly detected in the  
2 landfill leachate and landfill gas but do not normally  
3 exist in uncontaminated groundwater.

4               Because of that, the presence of that is a  
5 good indicator that there may be some contamination.  
6 On the other hand, total dissolved solids are always  
7 detected in groundwater in varying amounts. They  
8 naturally occur, and so, depending upon what you  
9 normally have in an area, it may be very difficult to  
10 use that as an indicator of a landfill release.

11              I'm going to talk now specifically about  
12 volatile organic carbon compounds at the City Side  
13 Landfill. Remember, this is the unlined portion of the  
14 landfill.

15              Monitoring Well 10, if you'll recall where  
16 that was -- and we pointed that out two slides ago --  
17 is a shallow groundwater monitoring well at the toe of  
18 the unlined City Side Landfill, and it's  
19 approximately -- this well is, approximately, 180 feet  
20 from the footprint of the landfill. The well was  
21 installed in 1993, and since 1994, low levels of  
22 several carbon compounds have been detected at the  
23 well.

24              Subsequent investigation concluded that the  
25 volatile organic carbon compounds were the result of

1 landfill gas impacts to groundwater.

2               In response, BFI repaired and upgraded the  
3 gas collection system at the direction of the Regional  
4 Board in 1997. Since that time, both the frequency and  
5 magnitude of volatile organic compound detections in  
6 the well have been significantly reduced, and that's  
7 due to corrective actions that have been taken.

8               Since January 2000, only one volatile  
9 organic compound was detected, and its concentrations  
10 have been consistently less than what's called the  
11 maximum contaminant level for drinking water. So  
12 that's a very low concentration, and it's below the  
13 level that would be a concern for drinking water.

14              No volatile organic compounds have been  
15 detected and confirmed at any other groundwater well on  
16 site.

17              Now I'll turn to the Active County  
18 Extension Landfill, and remember, it is constructed and  
19 equipped with a composite liner system. Beneath the  
20 liner, a subdrain system has been installed to collect  
21 shallow seepage and spring waters that were encountered  
22 during the construction of the landfill.

23              The water collected in the subdrain system  
24 is discharged through several pipeline outlets to a  
25 sediment basin subbase that drains off-site. In early

1 2001, high concentrations of methane and hydrogen  
2 sulfite were detected at the subdrain outlets.

3               Subsequent analysis detected VOCs or  
4 volatile organic carbon compounds in the water  
5 discharged from the subdrain outlets. The  
6 concentrations of VOCs are all lower than drinking  
7 water maximum contaminant levels.

8               The volatile organic carbon compounds in  
9 the subdrain water is, also, believed to be caused by  
10 landfill gas. Now, at the direction of Regional Board  
11 staff, BFI has been diverting the subdrain water and,  
12 then, reusing it for dust control at the landfill since  
13 May of 2001.

14              In the interim, BFI has taken actions to  
15 remove gas from the subdrain system which has  
16 significantly reduced concentrations of the gases at  
17 the subdrain outlets as well as the volatile organic  
18 carbon compounds in the subdrain water.

19              Now I'll turn to high levels of total  
20 dissolved solids in the groundwater. Remember that  
21 these are inorganic constituents. They are not organic  
22 compounds, and they are things like chloride, sulfate,  
23 sodium, and calcium, things which we normally consider  
24 to be salts, and these have been found in groundwater  
25 samples from Sunshine Canyon, especially in the

1 down-gradient wells.

2               For example, the total dissolved solid  
3 concentrations in groundwater from the Sunshine Canyon,  
4 especially at the down-gradient wells -- for example,  
5 the total dissolved solid concentrations in the  
6 groundwater from the Sunshine Canyon range from 1,000  
7 to 4,000 milligrams per liter, and the maximum  
8 contamination level of drinking water for taste is 500  
9 milligrams per liter. So it gives you a sense of where  
10 that is.

11              Now, we believe that as Regional Board  
12 staff that the high levels of inorganic constituents  
13 are not necessarily or likely caused by a landfill for  
14 several specific reasons.

15              First, the natural rocks in this area are  
16 marine sediments, and it's very common for marine  
17 sediments to be associated with high levels of total  
18 dissolved solids in groundwater that they are  
19 associated with.

20              Volatile organic carbon compounds, the most  
21 direct evidence of landfill impact, have not been  
22 detected, with the exception of that one well,  
23 Monitoring Well 10.

24              Finally, stable isotope analysis showed no  
25 relationship between the groundwater and landfill



1 leachate. So there's some fairly strong evidence that  
2 we believe supports that.

3           At the same time, we cannot completely  
4 exclude the possibility that some inorganic  
5 constituents may have been released from the landfill  
6 to the groundwater. However, because the groundwater  
7 area is naturally high in salts, the relatively high  
8 salt concentrations down-gradient from the landfill do  
9 not significantly impact the beneficial uses of the  
10 groundwater.

11           You may have heard about some radioactivity  
12 testing that was done at landfills, not only this  
13 landfill, but several others in the area, and I'm going  
14 to touch on that briefly.

15           There have been concerns regarding the  
16 issue of radioactive waste being accepted by Class III  
17 landfills, and as a result of direction by the State  
18 Monitoring Water Resources Control Board, various  
19 studies were done over the past few months to identify  
20 and collect samples and analyze them for radioactive  
21 constituents.

22           Currently, neither the County Extension  
23 Landfill nor the City Side Landfill were ever permitted  
24 to receive radioactive waste, and there's no specific  
25 evidence indicating that any radioactive waste was

1 knowingly accepted at the landfill.

2               BFI implements a load-checking program at  
3 the site to screen and reject any unacceptable wastes,  
4 including radioactive substances. Even so, small  
5 objects that contain low levels of radioactive  
6 materials, such as exit signs, gold watches, fire  
7 extinguishers, and such are, possibly, getting into the  
8 landfill. These small objects are not expected to  
9 cause significant environmental problems at the  
10 landfill with regard to radioactivity.

11              The groundwater sampling investigation that  
12 included the Sunshine Canyon Landfill has been  
13 organized by the City board and Regional Board, and the  
14 analytical data that we collected indicated that the  
15 concentration of tested radioactive species of  
16 groundwater at the site are all lower than drinking  
17 water maximum contamination levels, and that differs  
18 from the leachate which does have somewhat higher  
19 levels, but it's not in the groundwater, and it is  
20 being addressed.

21              With regard to required corrective action,  
22 BFI is required to continue upgrading, adjusting the  
23 landfill gas collection system at the site to eliminate  
24 the impact of the landfill gas to groundwater.

25              To minimize the potential for off-site

1 migration of contaminants through the shallow  
2 groundwater zone, BFI would be required to upgrade the  
3 existing groundwater extraction trench at the site that  
4 can construct a cutoff wall at the mouth of the canyon.

5               The cutoff wall would be located  
6 down-gradient of that Monitoring Well No. 10 and the  
7 area where volatile organic carbon compounds have been  
8 detected and up-gradient of the landfill's property  
9 boundary.

10              The cutoff wall will be key to the bedrock  
11 and completely cut off the shallow groundwater flow  
12 from the canyon. Because of the low permeability of  
13 bedrock at the site, the possibility of pollutants  
14 being released to the water resources outside the  
15 canyon is extremely low, once the shallow groundwater  
16 flow is cut off.

17              It's really important to exercise  
18 additional corrective action that may be required at  
19 any time by the Regional Board for any violation or any  
20 oversight that the Regional Board may need to correct.

21              So I reach my final slide, and I'll talk a  
22 little bit about the conclusions. Regional Board staff  
23 believes the Tentative Permit is going to protect the  
24 water resources of the state.

25              The Regional Board staff are very

1 interested in receiving your comments both today and in  
2 writing, if at all possible, and we will be developing  
3 responses to that and may modify the Proposed Tentative  
4 prior to the time it goes to the Regional Board.

5                   At the public hearing, which is scheduled  
6 for July 24th, the Regional Board will consider all  
7 comments and testimony and decide whether to adopt,  
8 adopt with revision, continue consideration of the  
9 Tentative Permit to a future meeting, or not to adopt  
10 the permit.

11                   At this time, if we can have the lights  
12 back on, I would like to acknowledge the staff who have  
13 worked on this project very hard and introduce them to  
14 you. First, Paula Rasmussen, who is the chief of our  
15 landfill and enforcement unit -- I should say section.  
16 Rod Nelson, who is chief of the landfill group, and  
17 Wayne Yang, who is the technical leader for the  
18 landfill project. So with that, I'll turn it back over  
19 to Chairwoman Cloke.

20                   CHAIRWOMAN CLOKE: Thank you,  
21 Mr. Dickerson.

22                   Okay. So now we're onto the public  
23 testimony portion of our meeting, and the first speaker  
24 is Mr. Feldman.

25                   Would you like to come up here and be at

@@@@@@@@@@@@@@@@@bb1.....@@@@@@@@@@@@@b@èÐÊ@àÞÈÒÊÚX@æÒä~@@, ìèÊä@šä\@ÊÊØÈÚÂÛ@îÒ  
ØØ@ÄÊ.....@@@@@@@@@@@@@dsä\@„ÞÛÊÂØØ\.....@@@@@@@@@@@@@f@@@@@@@@@@@@@š¤\@ÊŠ~^š,æt@@“ÐÂÛÖ  
@òÞÊ@ÏÞä@èÐÊ@ÞäàÞäèÛÒèò.....@@@@@@@@@@@@@h@èÞ@æàÊÂÖ@èÐØæ@ÂÏèÊäÛÞÞÛX@šæ\@†ÐÂÒäÚÂÛ@ÂÛ  
È@ÛÊÛÂÊäæ@ÞÏ.....@@@@@@@@@@@@@j@èÐÊ@æèÂÏ\@@“ÐÂÛÖ@òÞÊ@ÏÞä@ÒÛèäÞÊÊÆÒÛÏ@èæ@èÞ@òÞèä@æèÂ

ÏÏ\.....@@@@@@@@@@@@l@@@@@@@@@@@@@'æ@èÐÊ@æèÂÏÏ@ÚËÚÄÊä@èÐÂè@ääÊàÄäÊÈ@èÐÊ.....@@@@@@@@@  
@@n@†ÂØÒÏäÜÏÂ@ääÊæËÛèÂèÏÛ@ÐÊäÊX@èÏÏ~.....@@@@@@@@@@@@p@@@@@@@@@@@@@Š¤\@^'†-  
Š¤| æt@@'è@íÂæ@Â@ÏÏÏÛè@ËÏÏäèX@ÄÛË...

9 we're all here.

10 MR. FELDMAN: Okay. Excellent information  
11 provided by BFI, and I think that presentation gave us  
12 a good feel of what they had been telling us right  
13 along, and it doesn't quite point to the problem.

14 We are expecting that when the Regional  
15 Water Commission is looking at the problem of the  
16 landfill, they're looking at it from the point of what  
17 it does to affect the water supply, and so far we  
18 haven't heard any of that.

19 Now, we understand what BFI is required to  
20 do, as far as putting together the protections inside  
21 the landfill, but there are things that they just don't  
22 consider. One of them is just a perspective of this.

23 You started out the meeting saying that  
24 your commission has no responsibility for land use, but  
25 all we've heard so far was land use. What we'd like to

1 see -- and to put this in perspective, the picture on  
2 the far wall over there is an excellent picture of the  
3 landfill, but you know, if you just lift it back a  
4 little bit from that perspective, you would have seen  
5 the ticking time bomb because you would have seen  
6 across the street from that the biggest water supply in  
7 Los Angeles, and that, folks, is really what gives us  
8 cause for concern.

9                   I think we can talk all we want about the  
10 landfill itself, but it's things outside of what BFI  
11 can do that is going to affect that. Number one is  
12 just going to be time. There's, probably, some good  
13 protections in there, but by the time that landfill  
14 begins to affect the water supply, everybody in this  
15 room is probably going to be a lot older, if we're even  
16 here, but we're leaving a legacy that the citizens of  
17 this community are going to have to deal with, and  
18 luckily, nobody here will be responsible at that time.

19                   We left out the impact of earthquakes.  
20 We've been through a couple of earthquakes, and you  
21 can't tell me that the protections that BFI is building  
22 into this landfill can survive earthquakes because you  
23 can't test for that.

24                   These are some of the concerns -- and I'm  
25 concerned because I've lived here since 1965, long

1 before BFI got here. And I remember when they did  
2 start out, they had protections, at that point, without  
3 the attention of the community being focused on, that  
4 were really not up to par. We can remember the people  
5 who lived here back then, waking up in the morning, and  
6 having some of the most horrible smells that you can  
7 imagine.

8                   Well, most of that's been taken care of  
9 since then, but the other thing that can't be taken  
10 care of is the fact we are in a wind tunnel. There's a  
11 venturi effect, with the wind coming out of the north  
12 and coming over those hills and taking with it every  
13 contaminant that it picks up from the landfill. And  
14 where do you think it's being dumped?

15                   I'm not just talking about in the  
16 neighborhood. I'm talking about on the top layer of  
17 your water supply, and there's nothing you can do about  
18 that.

19                   Just the idea of building a landfill in the  
20 position that has been approved in this community seems  
21 kind of ridiculous. So, folks, I just had to get that  
22 off my -- I wasn't going to speak, until I sat down,  
23 and I saw that picture, and I thought that doesn't talk  
24 about the problem, and I think you need a broader  
25 perspective than what you read off the slides up here

1 for BFI. I think my three minutes are, probably, gone.

2 Thank you.

3 CHAIRWOMAN CLOKE: Thank you, Mr. Feldman.

4 Thank you for coming down today.

5 Mr. Bondall. And after Mr. Bondall,

6 Dr. Aller.

7 MR. BONDALL: Good evening, everybody.

8 I'd like to thank the ladies and gentlemen

9 of the Water Quality Control Board for having us here

10 at the public hearing and the community to have their

11 comments heard here. I agree 100 percent with the

12 previous speaker with the same concerns.

13 The landfill is less than one mile from the

14 San Fernando groundwater basin, and the pollution from

15 the landfill can potentially be carried out the canyon

16 and reach the groundwater basin, and the second thing

17 he mentioned about the water reservoir, also, it's 1.5

18 miles from the facility, and the pollution that runs

19 from the runoff water to the ground can contaminate the

20 reservoir, and these are the concerns for the water

21 contamination, and I have the other concern

22 regarding --

23 I learned in the presentation that there

24 are certain ways which can be accepted, but some of

25 them cannot be accepted. Like sewage and sludge cannot



1 be not accepted at the landfill, but if I cite a  
2 California Board of (inaudible), Subchapter 4, Article  
3 1, Section 20690, the landfills can accept 25 percent  
4 of their cover, which is covering off the daily cover  
5 of the refuse or garbage.

6                   Twenty-five percent of the sludge can be  
7 replaced with the dirt or the clean dirt or the clean  
8 soil. That will be, ultimately, at the site. That  
9 sludge can leach off other contaminants like heavy  
10 metals -- (inaudible) can damage the protective cover  
11 of the landfills, which can then to go the groundwater  
12 and, ultimately, contaminate our water reservoir.

13                   And the third concern I have -- we're going  
14 to move off more than five acres of wetlands. At no  
15 cost can we replace the wetlands. I think these are  
16 all the concerns being a resident of Granada Hills. I  
17 think I should have introduced myself (inaudible).  
18 These concerns I have with the landfill. So  
19 considering these concerns, I strongly oppose the  
20 suspension of the expansion of the Sunshine Canyon  
21 Landfill. Thank you.

22                   CHAIRWOMAN CLOKE: Thank you, Mr. Bondall.  
23 And the next speaker is Dr. Aller.

24                   DR. ALLER: I would like to thank the board  
25 for this hearing and the opportunity to address you. I

1 represent 460 --

2                   CHAIRWOMAN CLOKE: Could you just say your  
3 name for the court reporter.

4                   DR. ALLER: Dr. Wayne Aller. I represent  
5 the 460 homes in Knollwood. I'm the president of the  
6 Knollwood Property Owners' Association.

7                   I have several concerns. The main one,  
8 since this is a Water Board hearing and we're not  
9 addressing issues of things like airborne contaminants,  
10 there have been three studies, one in England, two in  
11 Europe, which show people living within five  
12 kilometers' radius, roughly, three-mile radius, of an  
13 urban landfill have a significantly greater incidence  
14 of cancer and giving birth to stillborn children and/or  
15 children with major developmental problems, including  
16 autism -- very low probability of that occurring by  
17 chance, less than .01, if you live within a  
18 one-and-a-half kilometers or less than .05, if you live  
19 within five kilometers.

20                   Autism in our age has gone from one in  
21 10,000 children 12 years ago to one in 250 children  
22 today. We don't know why. I'm a professor of  
23 statistics research design in biopsychology at Cal  
24 State Northridge and have done a lot of research in  
25 this area. No one knows why.

1                   While these epidemiological studies I just  
2 mentioned do not address the toxins causing this  
3 devastating human suffering, many other studies have  
4 shown that leachates from landfills pollute aquifers,  
5 and there are innumerable carcinogens -- in fact, I  
6 have a report by Ritter. This is the Ontario, Canada,  
7 study, 100-and-some pages, several hundred carcinogens  
8 and known health hazards (inaudible), including heavy  
9 metals, chlorophenol, trihalomethanes, haloacetic  
10 acids.

11                   Now, we're told that the leachate removal  
12 system will take care of all these things. That's  
13 possible. What it won't take care of is a major thrust  
14 fault rupturing the lining. If that happens -- and it  
15 could well happen -- as you well know, this is a heavy  
16 seismic area. My son was on the staff at Cal Tech when  
17 the '94 earthquake took place.

18                   His article says that the global  
19 positioning satellites indicated that Oat Mountain  
20 right above the landfill went up 25 inches, then, came  
21 down six and moved north six inches. If that had  
22 occurred at a slightly more surface area, there would  
23 have been major movement of the earth, and you can't  
24 build a liner that will withstand that.

25                   So the leachates are going to spill out,

1 and the down-gradient, as you well know, the Jensen  
2 Water Filtration Plant and the reservoir, is hundreds  
3 of feet below and directly down the slope, as you  
4 pointed out. The slope is from the northwest to the  
5 southeast. That's exactly where those leachates are  
6 going to go in the event of a major earthquake.

7                   That is a major concern of mine. The other  
8 thing I would point out is that although this is not a  
9 hazardous waste site, the estimates are industrywide  
10 that about 7 percent of what goes into a nonhazardous  
11 Class III waste landfill is, in fact, hazardous.

12                   Friends of mine in the medical community  
13 tell me that more and more radioactive stuff gets sent  
14 home with patients who, then, put it in their garbage  
15 cans, and it ends up in the landfill.

16                   That trend is going to increase. Some of  
17 these radioactive materials have half lives of 10 to 40  
18 years. This is going to be an increasing problem, and  
19 it's going to affect the leachate, and if there's a  
20 major earthquake, the lining is going to rupture, and  
21 I'm afraid that 17 million people, which is what I  
22 understand that the reservoir serves, at least, all of  
23 Los Angeles, and I understand Orange County and lots of  
24 other places get their water from there -- is going to  
25 be compromised.

1           I don't think, in this day and age, there's  
2 anyplace for urban landfills. There are sites that are  
3 40 miles from the nearest town, and that town has  
4 300 -- I shouldn't say. I don't know how many people  
5 Brawley has, and that's once all of our landfills.  
6 They'll be able to take it more than 100 years.

7           In fact, all of Southern California -- they  
8 have all the land cover. It's an old gold mine that's  
9 huge. It's like 40 times the size of what we're  
10 proposing here.

11           The other thing I might just point out is  
12 the Autobahn Society and Sierra Club both oppose the  
13 mitigation that's being proposed for the loss of the  
14 wetlands. That mitigation is to take place in  
15 Chatsworth. They don't want it there. They think it's  
16 a terrible idea. So for all those reasons, I would  
17 suggest that you, actually, not approve this project.  
18 Thank you.

19           CHAIRWOMAN CLOKE: Thank you.

20           Mr. Dave Edwards.

21           MR. EDWARDS: Hi. My name is Dave Edwards.  
22 I'm the project director for the Sunshine Canyon  
23 project. I'm here simply to answer any questions that  
24 the board or board staff may have, along with members  
25 of our team. Thank you.

1                   CHAIRWOMAN CLOKE: Thank you, Mr. Edwards.

2                   I have two cards that I've just been handed

3 from Sue Hendricks and from John Hendricks.

4                   Were you here when we gave the oath?

5                   So these will be our final three speakers,

6 and then, there will be some time for Mr. Dickerson to

7 respond to questions.

8                   Ma'am, could you stand as well.

9

10 Audience participants of the Los Angeles Water Board

11 Meeting, having been first duly sworn, testified as

12                   follows:

13

14                   CHAIRWOMAN CLOKE: Mr. John Hendricks.

15                   MR. HENDRICKS: Yes. I am John Hendricks.

16 I have something I just want to read. I've lived here

17 in Granada Hills for about eight years. I'm the former

18 president of one of the homeowners' associations around

19 here.

20                   Back in 1999, I went to the city council

21 about every darn week trying to fight this dump, and I

22 solicited and handed out information. I spent hours

23 and hours and hours doing work that our council members

24 should have been doing and didn't, and first of all,

25 there's no need for this dump whatsoever.

1               In Europe, where land is too precious to be  
2 used as an open-pit sewer, they use American technology  
3 and American machinery and spend money to American  
4 companies to make our garbage, all the stuff that we  
5 produce, into environmentally responsible stuff. I  
6 mean, like the stuff they build houses out of in  
7 building materials.

8               So just the idea of an open-pit dump is  
9 absolutely archaic. It's just shouldn't be entered  
10 into the question. Okay. All open-pit landfills leak  
11 leachate. I have reports that I'll give you.

12              There's tons of Web sites providing data,  
13 like from the University of Oklahoma and the University  
14 of California, California Department of Mines and  
15 Geology, stating that all dumps leak leachate. They  
16 will eventually leak it.

17              They won't leak it for 10 or 20 or 30  
18 years, but they will in 40 or 50 or 60, and they do  
19 because of the tremendous pressures built up, because  
20 of the eons, the decades, of rain that gets in there  
21 that mixes this most horrible toxic substance.

22              I mean, how many countless thousands of  
23 tons of baby diapers and pet feces and batteries and  
24 pesticides and everything and dormitories and the meat  
25 cuttings from grocery markets. Everything you can

1 think of ends up in that dump, and what happens is that  
2 that dump gets filled up with rain, and their vent  
3 systems fail, and they work for a few years, but  
4 eventually, they get clogged up, and then, the liners  
5 begin to rupture, either from lightening strikes or  
6 earthquakes or just from the sheer tremendous pressures  
7 of millions of cubic yards.

8                   I mean, that dump -- if it's finished, that  
9 will be the world's largest open-pit dump right amongst  
10 a growing community. You guys have -- this is the last  
11 stop. You guys can say no to this. You guys can do  
12 what the city council didn't do.

13                   When I was poking around with this, I went  
14 down to the City Ethics Commission, and BFI was the  
15 second largest contributor to nearly every member on  
16 the city council. You guys can come in here and do  
17 your job, which is to protect the citizens. Please, do  
18 your job and protect the citizens.

19                   I don't think you have the lobbyist  
20 attitude that our city council did because they have  
21 failed us. Plus the city -- the city is in more  
22 than -- absolutely, has agreed to buy Mesquite and  
23 Eagle Mountain, which are both gigantic dumps, which  
24 BFI wants to thwart because that business won't go to  
25 them, and another factor is that BFI has a stated



1 criminal history of committing felony acts of  
2 environmental violations all the time.

3 I can provide you with everything. I can  
4 provide you with all the footnotes. There are Web  
5 sites you can go to. The city council has failed us.  
6 I shouldn't have had to do all that work. The city  
7 council should have been doing all that work.

8 Please, please, deny this thing. Stretch  
9 it out. I'm going to give you a piece of paper with my  
10 name and number on it. If you think that anything I've  
11 said you need backup on, I will tell you. I'll tell  
12 you the Web sites. The California Department of Mines  
13 and Geology. I can support every item I've said.

14 Please, do your job and protect us. Thank  
15 you.

16 CHAIRWOMAN CLOKE: Thank you.

17 MRS. HENDRICKS: I'm Sue Hendricks. I  
18 wasn't originally going to speak, but I'll just add to  
19 everything he said and say, of course, you're the water  
20 management board, and I'm sure everybody else said  
21 this, but we missed that. It's too close to the dump.

22 You're going to have the air particulates  
23 flying down to your open water pits, and all of the  
24 liners do eventually leak. Our babies are going to be  
25 here in 40 years, 50 years. They are going to be the

1 ones dealing with this, not BFI, and they'll be dead  
2 when this all goes on, but our kids are the legacy that  
3 are going to have to deal with this problem and with  
4 everything that causes it.

5                   CHAIRWOMAN CLOKE: Mrs. Janice Vansteen.

6                   MRS. VANSTEEN: My name is Janice Vansteen.  
7 I'm a resident of Granada Hills for the past 30 years.

8                   When I originally moved into Granada Hills  
9 in 1973, I thought I was moving to heaven. It is  
10 absolutely beautiful here in this community, and it is  
11 a shame that the Water Board will not consider this  
12 community and not give them a permit. Save the  
13 community by not allowing them to have that expansion.

14                  I have on Tennyson Place nine cases of  
15 cancer since that dump has been here -- nine cases;  
16 some households, two people in a house with cancer; and  
17 this has got to stop. The board adopted a health study  
18 which needs to look at the number of cases in the 91344  
19 ZIP code to determine the increase of cancer as opposed  
20 to other areas without a dump in the area.

21                  It was noted in the news recently that over  
22 700 people per day are coming into Southern California,  
23 migrating from other areas to take residence. That  
24 means more trash and garbage being collected from the  
25 increase.

1                   There's more houses being built in the  
2 Palmdale and other areas and in this area here that  
3 will increase trash and rubbish. My daughter lives in  
4 Washington State, and they don't have a big landfill  
5 like this that's going to detrimentally hurt the  
6 community.

7                   What they do -- they pay \$16 a month for  
8 one trash collection can to be picked up, and they  
9 dispose of it not in a landfill. They pick up, and  
10 they dispose of the recyclable can, and they charge  
11 them \$25 every three months to pick up the recycled  
12 items.

13                  You would be surprised, when you charge  
14 people for picking up trash, how they break down the  
15 trash and recycle it and disperse it far greater than  
16 just throwing a whole carton of junk in the trash.  
17 They break it down smaller, and it gets into a  
18 different place.

19                  We could have the money to pay to take it  
20 out to the desert and dispose of it in the desert  
21 somewhere, where you don't have a thriving community of  
22 people living there. There's other alternatives to  
23 giving them this expansion.

24                  You're going to ruin a beautiful community  
25 by allowing this. This is the time for us to speak up.

1 It's too bad that we haven't had enough people to speak  
2 or to say what we really feel. This is a ruination of  
3 a lovely community. We all moved here for a better  
4 life.

5 I don't think you were here when we had the  
6 earthquake and we saw the smoke coming out of the hills  
7 as the ground opened during the earthquake, and it was  
8 like smoke signals being sent up by Indians -- how many  
9 pollutants and stuff got into the air and into the  
10 water.

11 Even though we boiled our water when we had  
12 the earthquake, the sludge was still in the water, and  
13 we couldn't drink it. There is a problem, and the  
14 problem is there's not enough people on the Water Board  
15 or anywhere else caring about the people that live in  
16 this community, and I think we need not give them an  
17 expansion of anything. Let's try other areas of how we  
18 dispose of the trash. Thank you very much.

19 CHAIRWOMAN CLOKE: Thank you,  
20 Mrs. Vansteen. Thank you everybody. Thank you for  
21 coming down and taking your time this evening to  
22 participate and to give public testimony and to listen  
23 to your neighbors and to allow us to listen to you.

24 That will conclude the public portion. So  
25 we're going to go right into having Mr. Dickerson and

1 staff answer some of the issues or give staff answers  
2 to some of the issues that you've raised tonight, and  
3 of course, as you know, this is going to come before  
4 the full board on July 24th.

5                   Additionally, comments that you may want  
6 staff to respond to and that you want the board to  
7 consider need to be given to the board, mailed to the  
8 board office, before July 8th.

9                   And, Mr. Nelson, if you'll let everybody  
10 know who you are, we'll give you an address, if you  
11 need one and want to mail comments in or give us  
12 references to a report. Anything that you think is  
13 important for staff to look at, if you would, please,  
14 get it to us, but it needs to come in before July 8th  
15 because staff needs to be able to look at it, respond  
16 to it, and then, it needs to be able to be distributed  
17 to all eight board members in time for us to read it  
18 before the meeting.

19                   So we really need you to do that in a  
20 timely way in order for us to be able to absorb what it  
21 is you have to say, and with that, I'll say thank you,  
22 once again, for coming, and I'll turn the mic over to  
23 Mr. Dickerson.

24                   MR. DICKERSON: Thank you, again.

25                   Rod, if you could join us up at the podium,

1 please. I'd like to just, once again, remind everyone  
2 that the staff is going to be taking all the questions  
3 that we've heard, both today and in written comments  
4 that we get before the end of the comment period.

5 Rod, was that July 8 -- the comment period?

6 MR. NELSON: July 8. We'd like to receive  
7 the comments by July 8.

8 MR. DICKERSON: So if you have any written  
9 comments, they need to come to us by July 8, and staff  
10 will then prepare a detailed list of responses to  
11 comments, and it's quite possible that, because of the  
12 questions you asked, there may be some changes made to  
13 the Tentative Draft Permit. If that occurs, there  
14 would be some modifications made, and that document  
15 will be available before the board meeting.

16 THE AUDIENCE: Are we going to get any kind  
17 of feedback from the board about our comments  
18 tonight --

19 MR. DICKERSON: Yes.

20 THE AUDIENCE: -- automatically?

21 MR. DICKERSON: Yes.

22 CHAIRWOMAN CLOKE: That's what he's doing  
23 right now.

24 MR. DICKERSON: So I just want to emphasize  
25 that beyond what we're here to talk about tonight, we

1 really would like to get your thoughts in writing, if  
2 at all possible, and there was a sign-up sheet, as you  
3 came in this evening, and please, make sure that we  
4 have your address because what we'd like to do is send  
5 out a response document so that you have in writing  
6 what the staff responses are in advance of our meeting.  
7 I think that's very important for you to get that, and  
8 we'd like to make sure you have that.

9                   THE AUDIENCE: What's the address that  
10 we're supposed to send this into?

11                   MR. DICKERSON: We'll make sure you get  
12 that. There were some questions posed this evening  
13 and, certainly, this afternoon. We're going to respond  
14 to some of them right now, and the remainder are going  
15 to be addressed in the written document, and we're  
16 going to touch on, I think, some of those significant  
17 questions that were asked both earlier today and this  
18 evening.

19                   So one of the main questions that came up  
20 is: What if the experts are wrong? What if we, as  
21 Regional Board staff, have made a mistake or we've made  
22 an assumption that's incorrect?

23                   What I want to indicate there is that,  
24 certainly, experts can be wrong. It happens, and  
25 we're, certainly, not free of fault, and any permit,

1 any environmental activity, has to have redundancy. It  
2 has to have the ability to make corrections, the  
3 ability to correct errors.

4           And in my presentation, I talked about  
5 corrective action. So any permit will have provisions  
6 that apply to what goes wrong. What needs to be done  
7 to deal with that? And the Regional Board itself has  
8 the ability to issue directives, has the opportunity to  
9 do enforcement, whatever is appropriate, whatever is  
10 needed, to correct some sort of problem. It's just  
11 part of the framework within which these permits are  
12 developed.

13           Another question had to do with  
14 enforcement. We didn't talk about that this evening,  
15 but someone mentioned that there were something like 91  
16 violations associated with the Sunshine Canyon  
17 Landfill, and a number of those have nothing to do with  
18 water quality, and what I'd like to do is -- Rod, if we  
19 could just briefly outline for the audience here what  
20 the specific water quality problems were.

21           MR. NELSON: I'm Rod Nelson. I'm with the  
22 Landfill Regional Board here in Los Angeles. I'm head  
23 of the landfill unit at the Regional Board. So that's  
24 one of the many units that we have.

25           THE AUDIENCE: You work for BFI; yeah?



1                   MR. DICKERSON: We're not going to engage  
2 in a sort of back and forth --

3                   CHAIRWOMAN CLOKE: Go ahead, Mr. Nelson.

4                   MR. NELSON: Anyway, we went through our  
5 records as far back as the early '80s to see what  
6 violations had occurred with regard to water quality in  
7 our direct areas of concern, and for the City Side  
8 portion of the landfill, which operated from about 1959  
9 until 1991, we came up with five violations over a --  
10 actually, '59 to '91. That's 32 years, I guess. Yeah.

11                  Actually, our agency did not issue a permit  
12 to Sunshine Canyon Landfill until 1987, but we first  
13 noted a violation in 1982. We did, apparently, have  
14 some oversight of the operations there, and they were  
15 cited for accepting 20 gallons of chemical and  
16 petroleum waste.

17                  Most likely, those were liquids wastes, and  
18 none of these Class III landfills that we've been  
19 talking about tonight, including Sunshine Canyon, are  
20 allowed to take in liquid waste. There was failure to  
21 submit the monitoring report. Once we did get a permit  
22 on them, we cited them for erosion on the cover  
23 material during rainy periods when the dirt that they  
24 placed top of the waste had eroded too much and had  
25 exposed some waste or created runoff. We cited them

1 for that.

2                   And, then, we also noticed some ponding on  
3 top of the landfill a couple of years after it closed.  
4 Waste settles over the years, and it sits there, and  
5 nothing settles evenly. So you get low spots  
6 occurring, and those can create a spot for water to  
7 collect, and we don't allow that.

8                   You're supposed to maintain a slope on  
9 these landfills so that the water will run off and not  
10 congregate in one spot. So that was the sort of  
11 violation we had for the City Side.

12                  The County Side, we noted three violations,  
13 one in 1996 and two in 2001. The one in 1996 was one  
14 I, actually, reported. I happened to be out there, and  
15 it had to do with the slope of the land that was such  
16 that any rainfall would collect against the waste, and  
17 they, then, regraded the area.

18                  Again, there was a ponding issue, a low  
19 spot on top of the landfill, where water is collected,  
20 and they had to correct that, and then, the most  
21 important one here is May of 2001 when volatile organic  
22 compounds, which Mr. Dickerson has been speaking about  
23 tonight, were detected beneath the liner system in the  
24 County Extension Landfill, the one that's currently  
25 open, and we directed BFI to submit a plan of how they

1 were going to remedy this situation because we're not  
2 supposed to get detections of landfill constituents  
3 underneath the landfill, in particular. They submitted  
4 a plan to us, and we concur with what they're doing,  
5 and they have been reducing the concentrations of  
6 landfill contaminations beneath the landfill.

7                   MR. DICKERSON: So, in summary, whenever  
8 there's a violation, we follow up and take appropriate  
9 action. I would like to just mention, as a side note,  
10 that you may have seen an article recently in the paper  
11 about enforcement being taken at the Bradley Landfill,  
12 and Mr. Nelson was one of our staff who was there,  
13 cooperating with the city attorney's office in a  
14 comprehensive multi-agency inspection, and this is the  
15 kind of thing that we engage in to ensure that we have  
16 adequate oversight of these facilities that are  
17 permanent.

18                   There was a question raised about, when  
19 permits conflict, one may be more stringent than  
20 another, which one might prevail, and who would  
21 enforce, and I think I can safely say that the Regional  
22 Board has a very high commitment toward enforcement.

23                   We have one of the strongest enforcement  
24 records, among the regional boards in the state. We  
25 have staff who are very well trained to conduct a

1 course of inspections, and the agency that would have  
2 the most stringent permit requirements, generally,  
3 would be the one that is in force.

4               We do have a close relationship with the  
5 attorney general's office and, also, the city attorney,  
6 should that be necessarily pursued in enforcement  
7 action.

8               There was a question raised about  
9 self-monitoring, and I just wanted to talk a little bit  
10 about that. The question had to do with the integrity  
11 of the system that the regional boards have for  
12 addressing the kind of sampling that's done.

13              We have many hundreds of permittees of  
14 various kinds, not just -- there's a handful of these  
15 landfills, but there's also many sewage treatment  
16 plants and other kinds of industrial dischargers into  
17 surface waters, and we require monitoring to occur of  
18 those -- to take samples, send them to a certified  
19 laboratory, and then, to report the results of that  
20 information to us.

21              That information is done under penalty of  
22 perjury, and there's enforcements that can be taken for  
23 falsifying that data. So the question had to do with,  
24 well, can we be confident that the data that we're  
25 getting from that program is accurate.

1                   In addition to that, we have our own  
2 sampling that occurs. It's not as extensive. It's  
3 more of a spot check, but it's intended to show that  
4 the data that is being collected does have integrity,  
5 and as I noted, there were very significant criminal  
6 penalties for violations of that laboratory analysis.

7                   One real theme of questions that come  
8 through this afternoon and this evening has to do with  
9 earthquakes and the safety of the landfill, given the  
10 fact there may be various different kinds of faults and  
11 how would an earthquake affect the integrity of the  
12 liner system, and there is an analysis that has to be  
13 done by the State of California Department of Water  
14 Resources, and Rod, if I could ask you to address that  
15 a little bit, please.

16                  MR. NELSON: One the requirements of our  
17 permits is that the discharge of the operator prevent  
18 technical design plans of how they're going to build  
19 the place, and one of those plans has to do with the  
20 construction of the containment of the liner system,  
21 and we have very comprehensive State and Federal  
22 Regulations. It's a very large cook book. It's a "how  
23 to" book to build a landfill of this sort.

24                  One of those requirements is that any  
25 containment feature you have -- and this is

1 specifically California -- must withstand the biggest  
2 earthquake that is likely to occur within a  
3 hundred-year period that could impact the landfill or  
4 whatever operations -- that have similar requirements,  
5 but in the case of our California regulations, there is  
6 a specific requirement within the design standards of  
7 how severe an earthquake the landfill must be able to  
8 withstand without having any adverse impacts in the  
9 containment system. That is a very complicated,  
10 sophisticated issue.

11               Regional Board staff does not have all the  
12 technical knowledge and experience to thoroughly  
13 evaluate some of these designs. So we have contracted,  
14 via the State Water Resources Control Board, an  
15 independent third party. In this case, it's been for  
16 the last four or five years. The State Department of  
17 Water Resources, a Division of Dam Safety -- we have a  
18 good working relationship with them. They are  
19 well-known throughout the industry as an unbiased third  
20 party. They give very thorough reviews, and once their  
21 review has been completed, all parties accept their  
22 conclusions.

23               So we are sensitive to and very aware of  
24 concerns about earthquakes in this area, and I think we  
25 do a good job of addressing those issues.

1                   MR. DICKERSON: It's my understanding that,  
2 given the concern that we do have about earthquake  
3 seismic activity in the area, our Regional Board, as  
4 compared to other regional boards, impose more  
5 stringent requirements. Isn't that true?

6                   MR. NELSON: Yes. As a matter of fact, I  
7 forgot to mention that. As I said, the standards here  
8 for California are for the largest earthquake that  
9 could impact an operation that's likely to occur within  
10 a hundred-year period.

11                  We have required Sunshine Canyon, in all  
12 our active Class III municipal solid waste landfills,  
13 to design or contain the systems to withstand the  
14 largest earthquake that could conceivably occur and  
15 impact that area without regard to the time period.

16                  So I believe we're about the only Regional  
17 Board that requires that for all of our sites.

18                  MR. DICKERSON: Okay. Thank you.

19                  One last question, and that had to do with:  
20 How can we assure people about what's going to happen  
21 in 30 or 40 years from now, that concern being that  
22 there may be age to the liner compaction? Any number  
23 of different factors could play into having a leak in  
24 the system. What are the protective measures in place?  
25 What can people expect down the road?

1                   MR. NELSON: Well, as time goes by and the  
2 waste deteriorates, it becomes less of a threat. The  
3 length of time before that threat is realistically  
4 removed can be a very long time. However, our  
5 regulations require that once one of these landfills  
6 has closed, they have to continue to maintain and  
7 monitor that landfill for a minimum of 30 years, at  
8 which time Regional Board would look to see, based on  
9 the monitoring that was done in the 30-year period  
10 following the closure of the landfill -- was giving any  
11 indication that there were problems.

12                   If there were, the problems would have to  
13 be addressed, and again, a 30-year period would resume  
14 from zero -- the Regional Board retains authority in  
15 the event there's some sort of a release and it  
16 requires action to be taken to stop that.

17                   Certainly, 30 years is a minimum period of  
18 time, and the operator of the landfill, before they  
19 close, before they stop making money, has to put aside  
20 a set amount that is approved by the State Board that  
21 will allow them to continue to maintain the  
22 effectiveness of any environmental controls of the  
23 landfill and maintain its cover and integrity for a  
24 period of 30 years.

25                   They have that money in the bank that would



1 allow them to do that without having to get into any  
2 other source of income. They are, also, required, in  
3 addition, to have a separate fund set aside -- and the  
4 fund I just spoke of is just for normal day-to-day  
5 maintenance operations. Nothing out of the ordinary.  
6 Just what would be required to maintain the  
7 environmental controls and make sure that the cover is  
8 maintained in that for a period of 30 years.

9               The other fund that is distinct and  
10 separate from this is -- have enough money set aside to  
11 repair the environmental impact of any -- and this is  
12 kind of a jargon here, but it's called, "Any reasonably  
13 foreseeable release."

14               So irrespective of the economic liability  
15 of the operator, there's these two funds that are  
16 separate and set aside and cannot be used for anything  
17 other than those two.

18               MR. DICKERSON: Okay. Thank you very much.

19               All the other questions that have been  
20 raised, we're going to make sure they get responded to  
21 in writing, and as I said earlier, please, make sure we  
22 have your address, and we can send that to you. We  
23 want to make sure you get that.

24               With that, I'll turn the microphone back  
25 over to our chairwoman, Susan Cloke.

1                   CHAIRWOMAN CLOKE: Thank you,  
2 Mr. Dickerson, and thank you to our staff for all the  
3 work that they did in preparing for this public  
4 community meeting and hearing on the proposal. Thank  
5 you all for being here tonight, and with that, this  
6 public hearing is closed.

7                   (Proceedings adjourned at 7:44 P.M.)

8

9                               \*       \*       \*

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

[illegible]

4 I, Catherine Scott, Certified Shorthand  
5 Reporter, in and for the County of Los Angeles, State  
6 of California, do hereby certify:

8           That the foregoing proceedings were reported  
9 by me stenographically and later transcribed into  
10 typewriting under my direction; that the foregoing is a  
11 true record of the proceedings taken at the time and  
12 place indicated herein.

14 In witness whereof, I have subscribed my name  
15 this \_\_\_\_\_ day of \_\_\_\_\_, 2003, at  
16 Los Angeles, California.

18

21

23

25

